

Issuance Date: October 17, 2008

Deadline for Receipt of Questions: October 28, 2008 (will be addressed at pre-award conference and answered in an amendment to the solicitation)

Pre-Award Conference: November 3, 2008

Closing Date for Initial Concept Papers: December 2, 2008

Closing Date for Second Round of Concept Papers (those not received by December 2, 2008): April 8, 2009

Closing Time for Concept Papers: 2:00 pm; Local Colombo Time

SUBJECT: Annual Program Statement (APS) Number 383-09-500 – Partnership for Eastern Economic Revitalization (PEER)

The United States Agency for International Development (USAID) Mission in Sri Lanka is seeking concept papers and later, applications from commercial for-profit and not-for-profit companies and organizations to implement activities to support the Partnership for Eastern Economic Revitalization (PEER). The focus of USAID/Sri Lanka's contribution to PEER is to increase incomes by increasing productivity and enhancing value through more effective market linkages. Please refer to the attached Program Description herein for a complete statement of goals and expected results. Under this APS, USAID/Sri Lanka is seeking concept papers from organizations that are interested in entering into public private alliances with others, including USAID, to carry out activities that will be responsive to the factors identified below.

The authority for the APS is found in the Foreign Assistance Act of 1961, as amended. Awards shall be made and administered in accordance with 22 CFR 226 (US NGOs), A-110 (Uniform Administrative Requirements for Cooperative Agreements and Other Agreements with Institutions of Higher Education, Hospitals, and Other Nonprofit Organizations), A-122 (for nonprofit organizations), A-133 (Audits of States, Local Governments, and Non-Profit Organizations)(for other than US NGOs), ADS 303, and USAID Standard Provisions, and the Federal Acquisition Regulation (FAR) Part 31 (for-profit organizations). Please note that no profit/fee is allowed under assistance. Forgone profit does not qualify as cost-sharing or leveraging.

Subject to the availability of funds, the Government intends to award cooperative agreements under this APS. USAID however, reserves the right not to enter into any awards. The award(s) will be made in accordance with evaluation procedures provided in Section C. USAID intends to provide approximately \$5 – \$6 million in total USAID funding (minimum estimated at \$1 million per award). This is for the initial round of concept papers. Should additional funds become available, an amendment to this APS will be issued with concept papers due April 8. 2009. This APS seeks public-private alliance applications for one-time funding in FY2009 for 18 months to 2 year agreements. Applicants however should contemplate an alliance that continues beyond this period.

For the purposes of this program, this APS is being issued and consists of this cover letter and the following:

- a. Section A Program Description;
- b. Section B Application Preparation Guidelines;
- c. Section C Evaluation Procedures;
- d. Section D Certifications, Assurances, and Other Statements of Applicants;
- e. Section E Annexes

If your organization decides to submit a concept paper, it must be received by the closing date and time indicated at the top of this cover letter. USAID/Sri Lanka through its Regional Office of Acquisition and Assistance in New Delhi, India is responsible for the management of the award process. All concept papers must be submitted to Saliya Navaratne at snavaratne@usaid.gov with a copy to the Agreement Officer at indiarco@usaid.gov.

Issuance of this APS does not constitute an award commitment on the part of the Government, nor does it commit the Government to pay for costs incurred in the preparation and submission of a concept paper or application. Concept papers and full applications are submitted at the risk of the applicant; should circumstances prevent award of a cooperative agreement, all preparation and submission costs are at the applicant's expense.

A pre-award conference will be conducted on Monday, November 3, 2008 at 11:00 a.m. in Colombo, Sri Lanka. Further details will be announced in an amendment to this solicitation. It is imperative that interested parties send their contact details (name, title, name of organization) for all those within their organization who may attend. This information should be sent to Ms. Anna de Silva at adesilva@usaid.gov with a copy to indiarco@usaid.gov. This should be done by October 28, 2008. The purpose of the pre-award conference is to answer questions and provide clarifications on this APS. It is also an opportunity for interested parties to network in the course of forming partnerships.

The preferred method of distribution is via internet. This APS and any future amendments can be downloaded from www.grants.gov. All interested parties are highly encouraged to register on www.grants.gov to receive automatic notification of amendments to this APS. It is the responsibility of the Recipient of the application document to ensure that they have received from Grants.gov in its entirety and USAID bears no responsibility for data errors resulting from transmission or conversion processes. If you have difficulty accessing the APS, please contact Saliya Navaratne at snavaratne@usaid.gov.

In the event of an inconsistency between the documents comprising this APS, it shall be resolved by the following descending order of precedence:

- a. Section C Evaluation Procedures
- b. Section B Application Preparation Guidelines
- c. Section A Program Description
- d. This Cover Letter

Any questions concerning this APS shall be submitted in writing to Saliya Navaratne at snavaratne@usaid.gov with a copy to the Agreement Officer at indiarco@usaid.gov. Please note the deadline for receipt of questions and requests for clarification at the top of this cover letter. Applicants should retain for their records one copy of all enclosures which accompany their application.

Sincerely,

Celeste Fulgham Agreement Officer USAID/Sri Lanka

Attachment: a/s

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SECTION A - PROGRAM DESCRIPTION

Partnership for Eastern Economic Revitalization (PEER)

The United States Agency for International Development (USAID)/Sri Lanka is soliciting concept papers under the Partnership for Eastern Economic Revitalization (PEER) activity which focuses on public-private partnerships to foster innovation of the development of micro-enterprises, institutional capacity, and the diffusion of knowledge and information to support agricultural and rural development in Eastern Sri Lanka.

A.1 INTRODUCTION

USAID/Sri Lanka intends to support an integrated conflict response strategy to address the causes for ongoing conflict in Sri Lanka. The program will use humanitarian, peace building, democracy and governance, as well as economic growth strategies to address the most deleterious symptoms of the violence. The disparity in economic development between eastern Sri Lanka and the rest of the country has been a significant factor in the unrest among the three major communities living in the area.

As part of the US government's integrated strategy to address the causes for conflict in Sri Lanka, USAID has established a "**Private Sector Challenge Fund**" to rebuild social and economic security in eastern Sri Lanka. The fund aims at creating partnerships with local and international private sector organizations in order to establish conditions conducive to a political solution to the conflict by fostering economic growth that addresses regional and socio-cultural inequities.

To promote peace and equitable economic growth, USAID/Sri Lanka will pursue an approach that includes: building linkages between economic centers and target areas to open lines of constructive communication and build economic ties between private sector actors; improving the competitiveness of economic sectors while ensuring benefits to groups in conflict-affected and –strategic areas which have been traditionally neglected; and creating more opportunities for employment for youth and other vulnerable groups.

Over the past sixteen years, USAID/Sri Lanka has assisted in the development of the country's agribusiness and services sectors through three main initiatives: TIPS, AgEnt (FY1992-2000) and The Competitiveness Program (FY 2001-2006). Each of these programs laid the groundwork for increased private sector competitiveness.

Building on the successful programs of the past, the new program, PEER, seeks to expand economic activity in and around the conflict affected zones in Sri Lanka's Northern and Eastern provinces and in conflict-strategic areas on the border of the conflict such as Uva and North-Central Provinces.

The focus of USAID/Sri Lanka's contribution to PEER is to increase both farm-based and off-farm incomes by increasing productivity and enhancing value. Therefore, the Annual Program Statement (APS) targets the following **priority** activities and also welcomes innovative economic growth approaches in our geographical focus area.

Areas of Focus:

- (1) Efficient Links to Markets
- (2) Innovative Production Types and Mechanisms for higher returns
- (3) Education and Training for Agriculture Livestock and Fisheries sectors

- (4) Risk Mitigation and Financial Services
- (5) Workforce Development for Employment
- (6) Micro and Small enterprise Development
- (7) Applied/Adaptive Research

Cross-cutting Themes:

- (8) Knowledge and Information Dissemination
- (9) Institutional Capacity Building

USAID/Sri Lanka invites interested parties to form partnerships and alliances (Please see http://www.usaid.gov/our_work/global_partnerships/gda/ for more information on Global Development Alliances) to carry out activities in support of USAID/Sri Lanka's economic growth program in order to develop capacities and to increase incomes. Interested applicants are expected to bring significant new resources, ideas, technologies, and/or partners to address the PEER objectives [See Section A.3 PROGRAM SUMMARY *Approach*]. The lead partner should be a private or non-governmental entity and is expected to collaborate with a wide range of public, private for-profit and non-for-profit organizations. Successful concept papers/applications should bring substantial resource leveraging to focus on priority development activities within USAID's manageable interest. Concept papers with a higher leverage ratio will be seen as more competitive. Concept papers which involve corporate funding partners and foster more sustainable (long term) outcomes will also be seen as more competitive.

A.2 BACKGROUND

A.2.1. Global Development Alliances (GDA)

Since FY 2001, USAID globally has obligated \$2.1 billion to approximately 600 public-private alliances worldwide, and leveraged over \$5.8 billion in committed contributions from more than 1,700 distinct partners. Through these alliances, USAID has not only gained additional financial resources for development activities, but also new technologies, intellectual capital and technical and managerial expertise that enhance its ability to address an increasingly complex set of development challenges such as those posed by small farmers and rural dwellers in eastern Sri Lanka.

In Sri Lanka, USAID uses its resources and expertise to assist strategic partners in their investment decisions and to stimulate new investments by bringing new actors and ideas into the development arena. In developing public-private alliances congruent with the GDA business model, USAID/Sri Lanka uses the following precepts:

- Alliances are expected to bring significant new resources, ideas, technologies and/or partners to address PEER priorities.
- Preference will be given to alliances that demonstrate at least 1:1 cash leveraging with a strong preference for 2:1 (partner:USAID) or more leverage ratio of resources.
- Alliance applications must specify what each party is contributing at the outset. At least some portion of
 the leverage must be in the form of cash. In addition to monetary contributions, in-kind resources such
 as services, property, volunteer time, equipment, and supplies are also valuable contributions. (See
 Section on leverage and cost-share below for a more complete discussion on these kinds of
 contributions.)

- Alliances must clearly establish up front how the interests and objectives of each party converge. This
 expression of interests and objectives should then lead to an operational plan that, if successfully
 implemented, will produce clearly defined, measurable, financially viable and attributable development
 results.
- Alliances should be ready to move into implementation immediately and build off existing experiences in the sector.
- It is important to exercise due diligence before entering into alliance arrangements with partners. To ensure that the interests of all alliance partners are protected, the applicant should conduct adequate due diligence on all funding partners to ensure that track record, objectives, financial, social and environmental practices, and reputations of all alliance partners are satisfactory.
- Like all development investments, alliance activities must actively involve local leadership and local beneficiaries (this includes women and men) in design and implementation.
- All USAID-financed programs and activities must comply with USAID's environmental procedures set forth at 22 CFR 216. http://www.access.gpo.gov/nara/cfr/waisidx_03/22cfr216_03.html
- Alliance applications must have clearly-defined objectives that have been agreed to by the partners.
- Alliance applications are expected to demonstrate significant new, non-public resources whether money, ideas, technologies, experience or expertise to address international development problems [See Section A.4, Leverage].
- Alliance applications must offer promise of significant development impact, as measured, for example, by the number of direct and indirect beneficiaries of the program, disaggregated by sex, income and landholdings, enhanced sustainability and/or by the potential for replication or scaling-up over time.
- Alliance applications must appear feasible from a technical, economic, financial, and social perspective.

Potential partners of the applicant (lead partner) include a wide range of U.S private, public and not-for-profit organizations. USAID highly encourages participation of indigenous Sri Lankan private sector organizations in this process as both the lead partner and as part of alliances.

In addition, all prospective partners must be able to document a reputation for integrity, highest standard of conduct, and a proven track record in their areas of expertise.

Further, partners must be able to demonstrate a respect for human rights, gender sensitivity, and integration of people with disabilities and other vulnerable groups, decent work conditions, environmental protection, and community involvement in their operational practices. They should also be able to provide evidence of a strong commitment to the proposed alliance and, ideally, experience in working in partnership with others.

Proposed programs in agriculture must comply with statutory and policy restrictions on the use of USAID funds for agriculture assistance, including Section 613(b) of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2008, Division J, P.L. 110-161 (the "Bumpers Amendment"); Policy Determination 15 ("Assistance to Support Agricultural Export Development"); and Policy Determination 71 ("USAID Financing of Palm Oil, Citrus and Sugar Projects and Related Products"). These prohibit, among other things, the use of USAID funds to support the production of agricultural commodities for export if the commodities would directly compete with exports of similar U.S. agricultural commodities to third countries and have a significant impact on U.S. exporters. Copies of these restrictions are available on request.

A.2.2 USAID/Sri Lanka's Partnership for Eastern Economic Revitalization (PEER)

Sri Lankan Economy: More Resilient to Crisis

Sri Lanka's economic growth during the last 25 years averaged 4.8% annually, showing an upward trend since 2003. Gross national income per capita (Atlas Method) has risen from to \$1,540 in 2007, making Sri Lanka the second wealthiest country in South Asia.

http://siteresources.worldbank.org/DATASTATISTICS/Resources/GNIPC.pdf . This was despite the negative economic growth impact in the North and East of the civil conflict now in its third decade. The private sector now accounts for over 85% of the gross domestic product (GDP). Several blue chip companies listed on the Colombo Stock Exchange are highly competitive, profitable, financially strong, and beginning to invest overseas.

In the 1990s, growth was driven by the manufacturing sector, especially garments, which now represent 45% of exports. Sri Lanka's garment sector, developed during the early 1980s, employs about 270,000 people, and largely produces for the high-end niche market. The sector is dominated by about 25 garment factories that produce 50% of the total garment exports. Since 2001, however, services, especially telecommunication, transportation (port services and distribution), and financial services have taken over the lead in economic growth. At 16.5 % of the GDP agriculture comprises an ever decreasing percent of the national economy, a condition associated with falling agricultural labor productivity. http://devdata.worldbank.org/AAG/lka aag.pdf

In addition, the long-running conflict, a serious infrastructure deficit, and high public debt levels have kept economic growth below Sri Lanka's substantial potential.

Affects of the Conflict on the Economy

While the conflict has taken its toll on the economy, the context of the conflict is changing fast. The Eastern Province is now under government control for the first time in 10 years. The government held local and provincial elections in the area recently to establish provincial political administrations. Progress has been made to restore civil administration. New development activities are being initiated under the government's "Negenahira Nawwodaya-Eastern Revitalization" program.

The long years of conflict have had a devastating effect on areas in the North and East that saw little development until the ceasefire was signed in 2002. Accurate poverty data is not available for those provinces where recent conflict was most acute. In July 2007 the Government strengthened its effort to channel funds into Eastern Province leading to increased economic integration.

Regional Disparity in Economic Development

A recent study has shown that around 48-50% of Sri Lanka's GDP comes from the Western Province while the Eastern, North Central and Uva provinces contribute only around 4-5% of GDP each. This is mainly due to the poor performance of the economically important agriculture sector in those provinces. See Table 1 below.

Table 1: Contributions to Growth (Supply)
(Percentage Points)

	Agriculture	Industry	Services
2003	0.3	1.4	4.2
2004	0.0	1.6	3.9
2005	0.2	2.2	3.8
2006	0.8	2.4	4.6
2007	0.3	2.0	4.3

Asian Development Outlook 2008. Sources: Central Bank of Sri Lanka, Annual Report, various years; staff estimates.

As of 2007, agriculture, traditionally the main source of livelihood for most of rural dwellers in PEER geographic focus areas, contributes only 0.3% to GDP growth compared to 2.0% and 4.3% from industrial and service sectors which are dominant in the western regions of the country. However, Sri Lanka's agricultural sector remains critical to the country's social and economic development. An estimated 65% of Sri Lanka's 20 million people live in rural areas. While approximately 35% of the labor force is still engaged in direct agriculture nationwide close to 70% of the labor force is engaged in agriculture in North Central, Uva and Eastern provinces. Agricultural growth has been essentially stagnant. A much higher growth trajectory is essential. Without such growth poverty, malnutrition and unemployment will continue to hinder Sri Lanka's economic growth especially in PEER geographic target areas.

The Government of Sri Lanka and others have identified several factors that inhibit Sri Lanka's agriculture development. These include the status of infrastructure, land tenure patterns, access to financial services, education, technology transfer, subsidies and tariff policies. Poor returns from agriculture push more and more families into poverty making them vulnerable to traffickers who lure them with promises of a "better life."

This scenario can only be changed by addressing the factors that inhibit the sector and by shifting from traditional agriculture production to producing more value-added products; promoting investment to create-off-farm employment; and improving the knowledge and skills of the workforce.

The private sector is already being innovative in the agriculture sector driven largely by the expanding demands of the retail and agri-business market. Companies are experimenting with different means of sourcing food products including contract farming, providing extension, offering new financial service products, and providing Information and Communication Technology (ICT) solutions such as e-marketing.

A.3 PROGRAM SUMMARY

PEER objectives described in this document should guide applicants rather than the illustrative activities [See Section A.3 PROGRAM SUMMARY, Approach]. Furthermore, USAID does not expect the applicant to propose only" illustrative activities", as the following list is not comprehensive. The applicant is encouraged to propose new approaches and appropriate activities to achieve the objectives.

Approach:

There are numerous challenges in Sri Lanka's various economic sectors, but PEER needs to focus on those areas where it can build on USAID/Sri Lanka's previous experience; where USAID/Sri Lanka can leverage its limited resources in partnerships with the private and public sector; where results can be achieved in a short period of time; and where there is likely to be sustainable outcomes. PEER will support innovative partnerships through a competitive process that addresses key priority areas while ensuring that lessons learned and methodologies are shared as widely as possible and that institutional capacity is built. This approach capitalizes on the pilot initiatives of forward thinking private and public stakeholders, some of which have already been supported by USAID but which need to be scaled-up to have greater impact.

PEER will be consistent with USAID/Sri Lanka's shift from a traditional development approach to a partnership model whereby U.S. technical assistance and resources are being used to leverage other resources – both public and private – to invest in social and economic improvements that benefit the most vulnerable Sri Lankan populations. USAID/Sri Lanka has learned that working in partnership with private sector corporations and the Government of Sri Lanka in new approaches that combine the assets and energy of these partners is a much more effective way of going about delivering scarce foreign assistance resources. Such an approach will enable USAID/Sri Lanka's initiatives to reach scale and have a broader, more wide-reaching impact that goes far beyond USAID's initial financial contributions.

PEER will build on previous USAID/Sri Lanka activities and bring experience and technologies to Eastern, North-central and Uva provinces. The proposed focus will enable USAID to carry out the following objectives:

- Maintain a presence in conflict affected and poverty stricken districts;
- Reduce economic disparity in conflict affected districts;
- Implement programs that demonstrate a balance between ethnic groups;
- Build linkages and synergies with other USAID current programs;
- Support partnerships in the East that help businesses create jobs.

USAID, through PEER, will also seek to increase understanding of gender issues and to support initiatives that empower and benefit women and provide them with opportunities to enhance their income. All activities will identify and integrate gender issues as they affect women and men differently.

USAID/Sri Lanka recognizes the important role women have in agriculture in Sri Lanka and will support initiatives that invest in women and strengthen their access to finance, knowledge, technology and markets.

In addition to the technical areas of focus, PEER will have two cross-cutting emphases. The first, Knowledge and Information Dissemination, requires that all activities have systems built in to ensure that information is disseminated and used by stakeholders and beneficiaries. The second cross-cutting emphasis, Institutional Capacity Building, requires that innovations can be carried forward in the future.

Areas of Focus and Illustrative Activities:

Most Sri Lankan traditional farmers and rural dwellers consider farming as a forced option in order to provide food for the country. Thus, farming is often considered to be a public service rather than a business. Many farmers participating in this traditional system expect the Sri Lankan government to take care of their grievances through subsidy schemes and price guarantees. However, this approach to agriculture has proved unsuccessful in increasing agriculture productivity since the return to the farmer is insufficient to support

investment. As the demand-supply gap widens day-by-day the country is experiencing increasing instability in domestic food supply. As a result, Sri Lanka imports one third of the country's total food requirements including 80 % of the dairy requirement. Increasing productivity in agriculture requires developing appropriate responses to market needs and creating off-farm employment.

1. Efficient Links to Markets

Farmers can increase income through increased productivity, increasing output to input costs ratios and by producing higher value products through grading and by linking to more efficient market chains to capture a higher percentage of sales value for farmers. Marketing through "fair trade" channels and producer control of value-adding are two such examples. Clustering or grouping small-scale farmers can increase income by increasing negotiating power through more effective and efficient bulking of outputs, as well as decreasing costs through bulk purchase of inputs, and for provision of infrastructure and services such as cold rooms and collecting centers.

Suppliers of inputs such as irrigation, seeds and fertilizers can also be aggregators or technical service providers. Modernized post harvest infrastructure such as cold storage, product specialized packing materials, and food processing equipment can increase product value as can private management of market chain infrastructure.

USAID seeks to support innovations in the farm to market chain. Partners could include agriculture producer associations, commercial retailers or suppliers, financial institutions, universities or knowledge centers, and others with self-interest to increase farmer income through better production supports or better market connections. Partnerships could support one or all parts of the farm-to-market chain: clustering of farmers, aggregation of farm produce, provision of technical/extension services, provision of production inputs, post-harvest treatment, wholesale and retail market direct links.

2. Innovative Production Types and Mechanisms for Higher Returns

2.1 Agriculture

Commercial agriculture is the best short-term solution for food scarcity. Large-scale farms linked with small holders can establish effective production models with suitable economies of scale. A two-way, genuine partnership between a commercial farm and contracted smallholders often serves to introduce new varieties, techniques and provide extension while assuring profitable market links and guaranteed product purchase.

Lack of understanding on the proper use of improved and hybrid seed varieties is one of the remaining ways to increase agriculture productivity since use of quality, improved varieties is one of the best ways to reduce the cost of inputs while increasing production. However, pre-testing of new hybrids will be necessary before large scale smallholder acceptance.

The contradictory goals of pursuing food security, often driven by political considerations, versus seeking higher-profit farming geared to what the market demands tends to confuse farmers. Thus, crop diversification must be encouraged through development partnerships.

Agriculture mechanization is best suited to increase labor productivity as the excess workforce will generally migrate to higher paying jobs elsewhere. Mechanization also serves to attract younger, innovative, and enthusiastic farmer-entrepreneurs who will seek to convert farms into true business ventures.

2.2 Livestock

The primary and most significant supply chain consideration in the livestock sector is that associated with milk collection and distribution. The supply chain structure for raw milk demonstrates that domestic producers retain some 15% of production for domestic consumption, market approximately 45% locally, and supply about 40% to collection centers to enter the national milk supply chain. The overall growth in milk production has been only 8.25%, over the seven-year period from 2000 to 2006 leading to an 80% short supply to the total demand.

USAID encourages the private sector to engage in commercial livestock operations, farmer managed milk collection centers, cooling facilities and mini-processing centers affiliated with larger factories. Innovation could include both feed supplements and an extensive artificial insemination program to promote herd improvement essential to increase average milk production.

2.3 Fisheries and Aquaculture

The fisheries sector and key fishing harbors are gradually returning to normal after extensive tsunami damage. Even though production levels are adequate to meet most local demand, the sector is performing far below its potential. While restricted access to fishing grounds, due to security restrictions in northern and eastern Sri Lanka, creates tensions in fishing communities, the fact is that given current methods, it is difficult to earn substantial income from traditional fishing.

Moreover, there are growing international markets for salt water ornamental fish, edible sea greens and other aquatic plants while eastern Sri Lanka's many lagoons and inland lakes, where opportunities for fish pens and aquaculture abound, are under used.

2.4 Reduction of Post Harvest Losses

Post-harvest vegetable losses in Sri Lanka are estimated to range from 20% to 35%, whereas losses in the fruit supply chain range from 18% to 46%. The magnitude of these losses is demonstrated by the total production of vegetables in 2005, at some 1.18 million metric tons. Such post-harvest losses are due, in part, to complex traditional supply channels as well as to poor packing and frequent handling.

The shortest supply chain in traditional systems involves a minimum of five actors. Under this type of supply chain some 95% of produce is supplied through three primary routes, represented by assembly markets/brokers/collectors (60%), producer/retail markets (20%) and commission agents/itinerant traders (15%).

Therefore, there is significant opportunity to reduce wastage and increase profit by streamlining market chains and introducing new post harvest technology. Some commercial business models with direct linkages to producers reduced wastage to as little as 5%. Some private sector central markets (e.g. Thalad Thai Market in Thailand) maintain direct links with producers and wholesale buyers to minimize unnecessary handling of fruit and produce.

3. Education and Training for Agriculture, Livestock and Fisheries Sectors

There is an urgent need to train a new generation of farmers. They must be equipped with the latest technological know-how to become agricultural entrepreneurs in order to support the transition to sustainable agriculture and rural development by conserving, restoring and improving the environment, addressing the economic and social well-being of farmers while meeting the national food needs.

Private organizations or suppliers can provide training, business development, advisory and extension services necessary to improve farm performance and increase productivity.

The fisheries sector should adopt new technology and methods in order to increase productivity. Training in the sector needs to emphasize new technology such as fish farming and diversification from traditional fisheries.

USAID has already helped pilot several commercial innovations such as retailers providing extension coupled with product purchase agreements. USAID has also worked with marketing boards to provide post-harvest training, aggregation, and packaging; and with universities that provide extension services to surrounding farmers. Some financial institutions are providing extension services packaged with their financial products.

Improved extension and services such as artificial insemination services provided the private sector would be ideal in sustainable commercial agricultural models. This avoids farmers having to wait until government extension agents are available to take care of their day-to-day technical needs.

4. Risk Mitigation and Financial Services

Most farmers have no social safety net to protect them against natural or other calamities that threaten crop yields or values. About two-thirds of the cropped area is dependent on rains making the small/marginal farmers in these areas highly vulnerable to weather related perils. Financial tools that mitigate price risk, such as futures trading/forward sales agreements, are rarely available to small farmers. Without some protection, farmers may be averse to taking risks in terms of investing in higher quality seed, experimenting with different crops or technologies, or expanding production.

One out of two small farmers does not have access to institutional credit. These farmers still depend on costly moneylenders for their credit requirements. Microfinance institutions known for delivery of efficient and cost-effective credit at the grassroots level have insufficient funding for on-lending to small farmers.

USAID seeks to support innovative approaches that mitigate production risk for micro, small, and medium businesses and promote financial services that are cost and time effective. Weather insurance may be one product, with private and/or public inputs for weather measurements. USAID would also seek to support initiatives that give small farmers access to price risk mitigation, such as through futures markets and warehouse receipts. Either production or price risk mechanisms could be linked with other financial (credit/savings) or non-financial (supplies/markets) mechanisms. USAID may provide a partial credit guarantee to support these kinds of initiatives.

5. Workforce Development for Employment

Workforce and skill levels tend to be lower in Sri Lanka's rural areas. This is because of skilled labor migration to urban areas and other countries. USAID has funded workforce development initiatives in the apparel,

agriculture, gem and jewelry and tourism sectors. PEER may support partnerships that provide work skills and entrepreneurship training for rural youth coupled with internship and job placement.

There is an opportunity for expanding such models under PEER. Industry should be closely involved in design of the training curriculum.

6. Micro-enterprise Development

Increasing household income from diverse sources is a critical factor for enhancing growth of the rural economy. Increased off-farm employment opportunities developing primary and secondary agro-processing would be a logical extension of diversified agriculture.

Agriculture based entrepreneurial ventures can supply seeds and seedlings, fertilizer, pesticides, implements and other production inputs; provide custom services such as land and soil preparation, plant protection, soil, water and leaf analysis and others; operate agro-processing or post-harvest facilities including pre-cooling, threshing, grading and sorting, packaging, trucking services; aggregate produce; operate collection centers; manage cold chain facilities linked to the supply chain or food retailers.

However, there are significant opportunities for enterprise development outside of the agriculture sector as well. Assisting micro and small -enterprises to take advantage of and meet the requirements of growing markets for high-value products, in partnership with larger firms, is critical to raising rural productivity competitiveness and incomes. Access to more profitable markets for small-scale businesses results in greater market opportunities for input suppliers hence providing greater employment opportunities for rural populations to service the input requirements of various industries

In the recent past, both local and international tourism has been a prominent sector in the East. Realistically, however, most tourism related business is no longer financially viable due to the protracted conflict. Subject to improving security, locations such as Nilaweli Beach, Kanniya Hot Springs in Trincomalee, Kalkudah and Passikuddah beaches in Batticaloa, Arugam Bay and Panama in Ampara are tourist destinations that can be improved to better serve both international and local visitors. The tourism industry would need to provide extensive training to upgrade the skills of local workers to an acceptable standard.

Sri Lanka's well established apparel industry is facing significant challenges due to possible removal of the European GSP plus concession. As a result, ready-made garment manufacturers may have to modify their ways of doing business to remain competitive in certain markets. While finding cheaper fabric sources may be part of the solution, lowering overall operating costs by relocating production to areas with cheaper land and labor surpluses may positively affect the cost of doing business. Trincomalee harbor and the proposed Hambantota harbor offer ready connection to East Asia shipping hubs and to European and American markets. The Sri Lankan Government has introduced an attractive incentive scheme including five to ten year tax holidays, plus **exemption** from value-added tax for business investments over \$ 300,000 employing more than 200 workers in the East.

7. Applied/Adaptive Research

USAID does not seek to fund pure research under this solicitation. However, USAID is interested in assisting the private sector to carry out collaborative research to field-test new hybrid seed varieties, identify suitable new cultivars or farming systems not previously tested before in the eastern and northern areas of the country.

14

Cross Cutting Themes

1. Knowledge and Information Dissemination

The pace of innovation in Sri Lanka's agriculture sector is increasing, yet given poor communication infrastructure and systems, the sharing of innovative practices and dissemination of knowledge is limited. PEER activities are expected to include a knowledge sharing component which could include: documentation of good practices, dissemination, and use of data and experience in policy dialogue. Innovative ways need to be found to document experiences and disseminate the latest information and knowledge on agricultural best practices, markets, value chains, food processing and other related subject. Advances in information and communication technology (ICT) provide exciting opportunities to diffuse agricultural knowledge and up-to-date market information. Experience gained from innovation and best practice will also be expected to influence policy development by providing data on the impact of current policies and the importance of change.

2. Institutional Capacity Building

PEER activities are funded for a defined period of time, yet USAID seeks to leverage its resources to have long term and sustained impact that supports Sri Lanka's agricultural sector and other sectors that impact rural dwellers in the East and North. Therefore, as part of the design and implementation of PEER activities, institutional capacity should be built to institutionalize expertise gained through PEER implementation. A range of institutions can be included to support Sri Lanka's agriculture reform. These include knowledge based institutions such as research and academic institutions and officially recognized government entities but can also include others such as regulatory agencies, commodity exchanges, technical networks and associations. USAID seeks to support the development of institutional capacity. Partnerships should emphasize capacity building through practice.

Expected Results:

Through PEER, USAID expects to implement a set of practical implementation models that have measurable results, share knowledge widely, and build long-term capacity that continue the initiatives into the future. All initiatives should ultimately benefit the small farmer and other rural dwellers. Each activity/agreement will establish its own set of outcome indicators and benchmarks, but likely indicators include:

- 1. Increased incomes for farmers, women and rural dwellers
- 2. Improved access to markets for smallholders
- 3. Enhanced value chains that enable market development and increased trade
- 4. Increased institutional capacity to support to the agriculture sector through educational/extension services, applied research, and information dissemination
- 5. Effective technologies and practices adopted into training

Each activity/agreement will establish its own set of outputs but likely outputs include:

- 1. Number of farmers with increased income
- 2. Number of new jobs
- 3. Number of new micro-enterprises established
- 4. Income increases for enterprise owners and laborers

- 5. New kinds of collaborators (suppliers, financers, buyers, producers, etc)
- 6. Dissemination of best practices for increased productivity
- 7. Systems established to share information and knowledge throughout Sri Lanka
- 8. Number of persons trained and subsequently placed into jobs.

A.4 LEVERAGE

GDA alliances are expected to bring significant new, non-public resources – whether money, ideas, technologies, experience or expertise – to address international development problems. To qualify for USAID funding under this APS, an alliance must demonstrate that partners are able and willing to collectively contribute significant resources to the proposed program that are at a minimum equal to the level of resources sought from USAID; however, strong preference will be given to those leveraging three and above times USAID's contribution.

At least some portion of the leveraging should be in cash. Alliances in which non-USAID resources leveraged have more clearly defined cash components are generally more competitive. However, various types of in-kind contributions can play an important role in funding alliances. Examples of in-kind contributions that USAID seeks under alliances include:

- Commodities such as equipment
- Use of training or other purpose-specific facilities necessary to a program's implementation
- Value of time donated by technical consultants necessary to a project
- Value of salaries for staff dedicated to a project
- Innovative technology, communications and capital assets

Further, it must be shown that these resources, in combination with the support sought from USAID, will provide the alliance with a comparative advantage in meeting the goals and objectives of the proposed program in a sustainable fashion. It is this expectation of significant leverage of non-public resources, in combination with joint planning and of sharing risks and benefits, that defines the public-private alliances under the GDA as distinct and different from those activities USAID has previously supported. USAID traditionally defines cash or in-kind resource contributions as "cost-share or matching." A definition of items that constitute "cost share or matching" can be found at 22 CFR 226.23

(see http://a257.g.akamaitech.net/7/257/2422/14mar20010800/edocket.access.gpo.gov/cfr_2002/aprqtr/22cfr226.23.htm>). Cost-share or matching is reported on a periodic basis on payment forms, and USAID has the right to reduce its share of funding if the cost-share reported is less than the agreed upon percentage or amount contained in the award. Finally, if a difference remains after an award has expired; the difference shall be refunded to USAID. The contributions being proposed in an application do not have to be proposed under the above "cost-share or matching" definition and provision; they can be proposed as "leveraging," as discussed above. Applicants should indicate whether they are proposing the contributions as "cost-share or matching" or as "leveraging." If proposing as "leveraging," applicants should be prepared to provide annual benchmarks that include proposed results to be accomplished with USAID funds and the additional leveraging, and should be prepared to provide annual timelines that include percentages or amounts. The benchmarks and timelines will be included in the terms of any agreement awarded under this solicitation.

A.5 AUTHORIZED GEOGRAPHIC CODE

The authorized geographic code for procurement of goods and services under the resultant agreement(s) is contract is 935.

A.6 PERIOD OF AWARD

The anticipated period of performance is 18 months to two years from approximately April 1, 2009.

A.7 PLACE OF PERFORMANCE

Place of performance for this award is Sri Lanka (more specific locales are identified in program description above).

A.8 EXECUTIVE ORDER ON TERRORISM FINANCING (FEB 2002)

The Contractor/Recipient is reminded that U.S. Executive Orders and U.S. law prohibits transactions with, and the provision of resources and support to, individuals and organizations associated with terrorism. It is the responsibility of the contractor/Recipient to ensure compliance with these Executive Orders and laws. This provision must be included in all subcontracts/subawards issued under this contract/agreement.

A.9 FOREIGN GOVERNMENT DELEGATIONS TO INTERNATIONAL CONFERENCES (JAN 2002)

Funds in this agreement may not be used to finance the travel, per diem, hotel expenses, meals, conference fees or other conference costs for any member of a foreign government's delegation to an international conference sponsored by a public international organization, except as provided in ADS Mandatory Reference "Guidance on Funding Foreign Government Delegations to International Conferences" or as approved by the AO.

A.10 MARKING UNDER ASSISTANCE INSTRUMENTS

Branding and marking under this Cooperative Agreement will be carried out in accordance with AAPD 05-11 http://www.usaid.gov/business_opportunities/cib/pdf/aapd05_11.pdf.

A.11 USAID DISABILITY POLICY (DEC 2004)

- (a) The objectives of the USAID Disability Policy are (1) to enhance the attainment of United States foreign assistance program goals by promoting the participation and equalization of opportunities of individuals with disabilities in USAID policy, country and sector strategies, activity designs and implementation; (2) to increase awareness of issues of people with disabilities both within USAID programs and in host countries; (3) to engage other U.S. government agencies, host country counterparts, governments, implementing organizations and other donors in fostering a climate of nondiscrimination against people with disabilities; and (4) to support international advocacy for people with disabilities. The full text of the policy paper can be found at the following website: http://www.usaid.gov/about_usaid/disability/.
- (b) USAID therefore requires that the Recipient not discriminate against people with disabilities in the implementation of USAID funded programs and that it make every effort to comply with the objectives of the USAID Disability Policy in performing the program under this grant or cooperative agreement. To that end and to the extent it can accomplish this goal within the scope of the program objectives, the Recipient should demonstrate a comprehensive and consistent approach for including men, women and children with disabilities.

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A.12 APPLICABILITY OF 22 CFR PART 226 (May 2005)

- (a) All provisions of 22 CFR Part 226 and all Standard Provisions attached to this agreement are applicable to the Recipient and to subRecipients which meet the definition of "Recipient" in Part 226, unless a section specifically excludes a subRecipient from coverage. The Recipient shall assure that subRecipients have copies of all the attached standard provisions.
- (b) For any subawards made with Non-US subRecipients the Recipient shall include the applicable "Standard Provisions for Non-US Nongovernmental Grantees." Recipients are required to ensure compliance with subRecipient monitoring procedures in accordance with OMB Circular A-133.

A.13 APPLICABLE REGULATIONS AND REFERENCES

Standard Provisions will be provided in full text, as applicable, in the resultant agreement.

- Mandatory Standard Provisions for U.S., Nongovernmental Recipients http://www.usaid.gov/pubs/ads/300/303maa.pdf
- Mandatory Standard Provisions for Non U.S. Nongovernmental Recipients http://www.usaid.gov/policy/ads/300/303mab.pdf
- 22 CFR 226 USAID Assistance Regulations
 http://www.access.gpo.gov/nara/cfr/waisidx 02/22cfr226_02.html
- 22 CFR 228 USAID Source, Origin, Nationality Regulations http://www.access.gpo.gov/nara/cfr/waisidx_01/22cfr228_01.html
- ADS Series 303 Acquisition and Assistance http://www.usaid.gov/policy/ads/300/303.pdf
- AAPD 02-10 Cost Sharing in Grants and Cooperative Agreements to NGOs http://www.usaid.gov/business/business_opportunities/cib/pdf/aapd02_10.pdf
- SF 424, SF 424A, SF 424B http://www.whitehouse.gov/omb/s/s_forms.html

SECTION B – CONCEPT PAPER/APPLICATION PREPARATION GUIDELINES

B.1. General Information:

USAID/Sri Lanka through its Regional Office of Acquisition and Assistance in New Delhi, India is responsible for management of the award process. This is a two-stage process. First, applicants are required to submit short concept papers per the instructions below and in the cover letter. These will be reviewed using the criteria set forth below. Those most highly rated will be invited to participate in the second stage – submission of a full application per the instructions below.

B.2 Concept Paper Instructions

All applications must contain the items below and **must** not exceed 5 pages in total.

The concept paper shall include:

Cover Page/Introduction:

- 1. Name and address of organization;
- 2. Type of organization (e.g., for-profit, non-profit, university, etc.);
- 3. Contact point (lead contact name; relevant telephone, and e-mail information); and
- 4. Signature of authorized representative of the applicant.

Technical Information (see criteria in Section C below on how this section will be evaluated for full application-these should be considered, within the page limit, for the concept papers):

- 1. Concise title and objective of proposed activity; and
- 2. Discussion of the objectives, the method of approach, the amount of effort to be employed, the anticipated results, and how the work will help accomplish PEER and USAID's objectives within the 18 mth two year timeframe.

Supporting Information:

- 1. Proposed estimated cost;
- 2. Brief cost breakdown (e.g., salaries, travel, etc.);
- 3. Proposed amount of the applicant's financial as well as in-kind participation (clearly identify which resources are cash and which are in-kind and provide information on the nature of the in-kind contributions);
- 4. Proposed amount of prospective or existing partner's (or partners') cash as well as in-kind participation;
- 5. Proposed duration of the activity; and
- 6. Brief description of applicant's, as well as prospective or existing partners (or partners'), previous work and experience.

All concept papers must be in English and submitted electronically via email.

B.3. Full Application Instructions (APPLICANTS SHOULD NOT PREPARE FULL APPLICATIONS UNLESS SPECFICALLY REQUESTED TO DO SO BY THE USAID/SRI LANKA AGREEMENT OFFICER)

This section provides the instructions and submission procedures for the applications. Please read the entire APS. Respond as appropriate including attachments as necessary.

Applications shall be submitted in two separate volumes: (a) technical and (b) cost or business application. Technical applications should be submitted in an original and three (3) copies and cost applications in an original and three (3) copies to USAID, No.44, Galle Road, Colombo 3, Sri Lanka, and electronically to snavaratne@usaid.gov with a copy to indiarco@usaid.gov. Further instructions will be included in the invitation letter.

Applicants should retain for their records one copy of the application and all enclosures which accompany their application. Erasures or other changes must be initialed by the person signing the application. To facilitate the competitive review of the applications, USAID will consider only applications conforming to the format prescribed below.

In addition to the aforementioned guidelines, the applicant is requested to take note of the following:

- a. Unnecessarily Elaborate Applications Unnecessarily elaborate brochures or other presentations beyond those sufficient to present a complete and effective application in response to this APS are not desired and may be construed as an indication of the applicant's lack of cost consciousness. Elaborate art work, expensive paper and bindings, and expensive visual and other presentation aids are neither necessary nor wanted.
- b. Acknowledgement of Amendments to the APS shall be submitted together with the application.
- c. Applicants are expected to review, understand, and comply with all aspects of this APS including attachments. Failure to do so will be at the applicant's risk.
- d. Each applicant shall furnish the information required by this APS. The applicant shall sign the application and print or type the name and title clearly on the Cover Page of the technical and cost applications. Erasures or other changes must be initialed by the person signing the application. Applications signed by an agent shall be accompanied by evidence of that agent's authority.
- e. Applicants must ensure that all the certifications are completed and signed (See Section D of the APS). In the submissions, the applicants must include as necessary any additional evidence of responsibility deemed necessary for the Agreement Officer to make a determination of responsibility in accordance with ADS E303.3.9 at the following website:

 http://www.usaid.gov/policy/ads/300/303.pdf
- f. Applicants who include data they do not want disclosed to the public for any purpose or used by the U.S. Government except for evaluation purposes, should:
 - 1. Mark the title page with the following legend:
 "This application includes data that shall not be disclosed outside the U.S. Government and shall not be duplicated, used, or disclosed in whole or in part for any purpose other than to

evaluate this application. If, however, a Cooperative Agreement is awarded to this applicant as a result of - or in connection with - the submission of this data, the U.S. Government shall have the right to duplicate, use, or disclose the data to the extent provided in the resulting Cooperative Agreement. This restriction does not limit the U.S. Government's right to use information contained in this data if it is obtained from another source without restriction.

2. Mark each sheet of data it wishes to restrict with the following legend:
"Use or disclosure of data contained on this sheet is subject to the restriction on the title page of this application."

Explanation to Prospective Applicants - Any prospective applicant desiring an explanation or interpretation of this APS must request it in writing by the date specified on the cover letter of the application to allow a reply to reach all prospective applicants before the submission of their applications. Oral explanations or instructions given before award of a Cooperative Agreement will not be binding. Any information given to a prospective applicant concerning this APS will be furnished promptly to all other prospective applicants as an amendment of this APS, if that information is necessary in submitting applications or if the lack of it would be prejudicial to any other prospective applicants.

Faxed applications will not be considered.

B.4. Specific format:

Applications are limited to no more than 25 pages in length, (Times New Roman, 12 font size, with one inch margins), excluding annexes. Within the outline suggested below, applications should address the factors cited above, as appropriate. In addition to the narrative section of the application, the annexes will be used to judge the applicant's past experience, management capability and the applicability/feasibility of any specific methodologies the applicant may propose. The annexes may also include relevant information about partners, where applicable. The suggested outline for the technical application is:

The annexes may also include relevant information about partners, where applicable.

The outline for the technical application is:

1. Executive Summary (including Table of Contents)

This section should contain the information that the applicant believes best represents its program.

- 2. Program Description
 - a. Goal and Objectives. A succinct description of the proposed program objectives and its contribution to USAID's objectives (provided in Section A of this APS).
 - b. Background/Problem Statement
 - c. Explanation of partners and their expected roles, including leveraging of 1:1 with a strong preference for 3:1 (partner:USAID) or more
 - d. Proposed Interventions/Technical Approach
 - e. Expected Impact/Results (including gender and disability issues)
 - f. Performance Monitoring Plan. Include duration, performance indicators, baseline and targets, number of people served (disaggregate by gender and age disaggregation, where appropriate) as well as quantitative and qualitative measures specific to technical focus of activity.

- 3. Management plan (including consortium/alliances/partnerships arrangements). Describe how the organization intends to manage sub-mechanisms (if relevant), explanation of personnel in field and in headquarters, past experience and key personnel.
- 4. Implementation schedule. Provide a detailed timeline for the activity, i.e. staff hiring and arrival in country, office setup and administration, local staff hiring and agreements to work with Sri Lankan organizations.

5. Annexes

- a. Relevant Organizational Experiences (awardee and Key Partner Organizations)
- b. Resumes of key personnel.
- c. Draft letters of intent from resource partners
- d. Memoranda of Understanding, which describes roles, responsibilities and contributions of each alliance partner.

The annexes must also include relevant information about alliance partners. This can include documentation of intent to participate by other partners. *Please note excessive documentation submitted under the annexes is neither necessary nor wanted.* All applications must be in English and submitted electronically via email. *Note: An invitation to submit a full application does not constitute an award; USAID may choose to not fund applications even after they have been requested.*

B.5. Alliances

a. Due Diligence Concerns

Due diligence requires that the U.S. Government enter into alliance with organizations and individuals who exhibit fiscal responsibility, character, and integrity. However, applicants should have conducted due diligence on potential partners and are welcome to provide any information deemed useful. Potential partners may be requested to respond to any potential issues that arise as part of the due diligence research, and failure to resolve serious concerns will be cause for non-award.

b. Memorandum of Understanding (MOU)

Upon favorable review of the full application, partners will finalize Memoranda of Understanding (MOU), which will be used to clarify roles and responsibilities of each alliance partner.

c. Roles of Partners

Partners to the alliance effort (including USAID) bring strengths to the table. The actual division of responsibilities and risks are intended to be covered under the Letter of Intent/Memorandum of Understanding prior to finalizing the Agreement. Therefore, the following illustrative list of examples of allocation of responsibility will be adjusted based on the successful alliance application, the best use of contributions from multiple partners, and the appropriate assignment of management and implementation responsibilities. USAID's role under some alliances may differ from the traditional role of provider of funds or source of oversight.

i) Example of USAID Responsibilities

Examples of USAID responsibilities are as follows. The Agreement Officer, or as specifically delegated, the Cognizant Technical Officer (CTO) might provide:

a) Collaboration in establishing annual work objectives and approval of an annual work plan.

- b) Collaboration in assessing progress and identifying issues that arise which may impact the success of the program.
- c) Collaboration in determining corrective actions, where necessary.
- d) Approval of key personnel and any subsequent changes in the positions during the life of the award.

ii) Example of Resource Partner Responsibilities

Examples of a Resource Partner's responsibilities may include:

- a) Participation on a management committee overseeing the alliance.
- b) Collaboration in establishing annual work objectives of the implementing partner.
- c) Collaboration in assessing progress and identifying issues that arise which may impact the success of the program.
- d) Collaboration in determining corrective actions, where necessary.

iii) Example of Implementing Partner Responsibilities

The implementing partner of the program will operate in accordance with the terms and conditions of the grant, cooperative agreement or the collaboration agreement, the Letter of Intent/Memorandum of Understanding agreed upon by all partners to the alliance as needed, and all other applicable USAID regulations. Activities are linked to the accomplishment of the objectives of the PEER. Speed and flexibility are critical to achieving objections. USAID requires that the implementing partner have administrative systems operational within immediately after notification of award. Program activities should commence approximately 30 days after notification of award. Implementing partner will be responsible for all aspects of the program. The implementing partners will likely be responsible for the following activities and documentation during the life of the program:

- a) Requesting approval for program's key personnel;
- b) Working with partners to develop annual work plans;
- c) Conducting ongoing assessment of progress and a final evaluation, and submitting annual reports according to the requirements outlined in the award;
- d) Reporting on contributions of all alliance partners;
- e) Compliance with USAID branding requirements;
- f) Requesting approval for any changes in program description; and
- g) Submitting updated Standard Form 424A annually.

d. Reporting

Program implementation reporting will be determined based on the outcome of the collaborative finalization of the planned program and the delineation of roles and responsibilities. An annual performance monitoring plan, using established baseline data and specific, measurable targets and indicators will also be agreed upon. Financial reporting will be in accordance with the requirements of the obligating document, following mutual agreement of provisions.

B.6. – COST APPLICATION FORMAT

The Cost or Business Application is to be submitted under separate cover from the technical application. Certain documents are required to be submitted by an applicant in order for an Agreement Officer to make a determination of responsibility. However, it is USAID policy not to burden applicants with undue reporting requirements if that information is readily available through other sources.

The following sections describe the documentation that applicants for an Assistance award must submit to USAID prior to award. While there is no page limit, applicants are encouraged to be as concise as possible, but still provide the necessary detail to address the following:

- **B.6.1** Include a budget for each funding scenario with an accompanying budget narrative which provides in detail the total costs for implementation of the program your organization is proposing. The budget must be submitted using Standard Forms 424 and 424A (See Section E-Annex A, B & C of the APS) may also be downloaded from the USAID web site, http://www.usaid.gov/procurement_bus_opp/procurement/forms/sf424/;
 - a. The applicants must provide an electronic copy of the budget (in Microsoft Excel) with calculations shown in the spreadsheet and an electronic version of the narrative discussing the costs for each budget line item (in Microsoft Word)
 - b. The breakdown of all costs associated with the activities by line item. (See Sample in Section E Annex C, take note: the detailed budget must be rolled into the summary cost element budget that will be provided at a later date).
 - c. The breakdown must include costs associated with each activity according to costs of, if applicable, headquarters, and/or regional offices; each partner organization involved in the program; expatriate technical assistance and those associated with local in-country technical assistance; and
 - d. The procurement plan* for equipment to be purchased under the Cooperative Agreement.

*Procurement Plan

Application should include a detailed procurement plan containing explicit information on how procurements will be accomplished. Carefully read the guidance regarding Source Origin, Nationality Regulations in 22 CFR 228 at the following website: 22 CFR 228 USAID Source, Origin, Nationality Regulations http://www.access.gpo.gov/nara/cfr/waisidx_01/22cfr228_01.html

- **B.6.2.** A current Negotiated Indirect Cost Rate Agreement (indirect costs shall not be included for local organizations);
- **B.6.3.** Cost share (including in-kind) is highly encouraged and will be considered in the evaluation process. Leveraging of all alliance partners.
- **B.6.4**. Applicants who do not currently have a Negotiated Indirect Cost Rate Agreement (NICRA) from their cognizant agency shall also submit the following information:
 - a. copies of the applicant's financial reports for the previous 3-year period, which have been audited by a certified public accountant or other auditor satisfactory to USAID;
 - b. projected budget, cash flow and organizational chart;
 - c. A copy of the organization's accounting manual.
- **B.6.5** Copies of Personnel, Procurement and Travel Policies or Certificate of Compliance (preferred) http://www.usaid.gov/policy/ads/300/30359s1.pdf

SECTION C - EVALUATION PROCEDURES

The criteria presented below have been tailored to the requirements of this particular APS. Applicants should note that these criteria serve to: (a) identify the significant matters which applicants should address in their applications and (b) set the standard against which all applications will be evaluated. To facilitate the review of applications, applicants should organize the narrative sections of their applications in the same order as the selection criteria.

The technical applications will be evaluated in accordance with the Technical Evaluation Criteria set forth below. Thereafter, the cost application of all applicants submitting a technically acceptable application will be opened and costs will be evaluated for general reasonableness, allowability, and allocability. To the extent necessary (if award is not made based on initial applications), negotiations will then be conducted with all applicants whose application, after discussion and negotiation, has a reasonable chance of being selected for award. Award(s) will be made to the responsive and responsible applicant(s) whose technical and cost application(s) offer the greatest technical merit, value, cost and other factors considered

C.1 EVALUATION CRITERIA

Applicants should note that these criteria serve to (a) identify the significant matters which applicants should address and (b) set the standard against which all applications will be evaluated. To facilitate the review of applications, applicants should organize the narrative sections of their applications in the same order as the selection criteria.

C.2 TECHNICAL EVALUATION CRITERIA (in descending order of importance)

Program Description

USAID's review will focus on assessing the likelihood that the proposed alliance program would be successful in achieving its objectives based on criteria provided below. The factors to be considered include the following:

- 1. Addresses factors described in the APS; clear articulation of program outcomes that can be achieved, with realistic milestones and targets defined; implementation schedule. Specific groups to be addressed, including gender involvement. Applicants are advised to review Annex D to Section E which addresses gender issues specific to PEER. Performance Monitoring Plan includes appropriateness of results and indicators as well as appropriateness and cost-effectiveness of data gathering for monitoring program results
- 2. Value of leveraged resources and/or cost-share
 - a. Minimum of 1:1 cost share with preference for higher leveraging (3:1 (partner:USAID)) and/or cost share (of cash or quantifiable, project-specific, in-kind resources)
 - b. Demonstrated resource partner commitment: Is there evidence of commitment by a lead partner? Of commitment by other partners? Is there a demonstrated commitment to meet leveraged resource responsibilities?
- 3. Innovation: is the concept providing new models, technologies, ways of scaling up, and/or partners than already evidenced in Sri Lanka's rural sector?
- 4. Feasibility (technical, economic, financial, and social)

- a. Does the program have well-defined and achievable objectives?
- b. Does the program have the potential to yield significant development results?
- c. Does the alliance offer enhanced sustainability and/or local involvement?
- 5. Partner Characteristics (partnerships with corporations and indigenous Sri Lankan organizations will be seen as more competitive)
 - a. Does the alliance bring new actors to the table?
 - b. Do the potential alliance partners meet ethical standards?
 - c. Do they have proven track records in their particular area of expertise?
 - d. Do they have experience working in partnership with others?
- 6. Benefit to small farmers, off-farm enterprises.
- 7. Replicability
- 8. Readiness for implementation
- 9. Geographic spread in target conflict affected areas.

Management Plan

- 1. Appropriate description of the number of expatriate and local staff needed to accomplish project objectives. The kinds of skills needed and the ability of the applicant to field appropriate personnel in a limited time. (Expatriate advisors should be limited and maximum use of local Sri Lankan staff, and non-government institutions should be planned.)
- 2. Appropriate systems to manage and monitor the implementation of diverse activities expeditiously, soundly, and at reasonable cost and in a transparent and accountable manner.

Past Performance, Experience, and Achievements

Developing, implementing, managing, and evaluating similar activities. Please list activities that were long term, more than one year. Please provide a list of the ten most current U.S. Government and/or privately-funded contracts, cooperative agreements, etc., and the name, address, and telephone number of the Contract/Agreement Officer or other contact person.

C.3 COST APPLICATION/FINANCIAL PLAN

Following the technical review process, a review of the cost realism analysis will be conducted. Cost has not been assigned a percentage weight but will be evaluated for reasonableness, cost-effectiveness and allowability in accordance with the applicable cost principles. Negotiations may be conducted with all applicants whose applications, after discussion, have a reasonable chance of being selected for award. An award will be made to a responsible applicant whose application is most highly ranked in accordance with the evaluation criteria in Section C. Costs are less in significance to all technical factors combined. Applicants should consider the following when preparing the cost applications and provide a narrative of how the cost application reflects these areas:

- Direct Interventions versus Operating Expenses: USAID seeks applications where the maximum amount possible goes to direct interventions and not to Operating Expenses
 - 1. Reasonableness of proposed labor cost and structure
 - 2. Expatriate salary structure and expenses and local salary structure and expenses.
- Cost Effectiveness and Efficiency: The cost effectiveness of the organization's approach and its ability to affect a wide base of beneficiaries, i.e,
 - 1. Effectiveness of proposed cost control structure
 - 2. Budget transparency to effectively track expenditures;
 - 3. Subcontracting/making methods are clearly defined.
 - 4. Cost efficiency of proposed Other Direct Costs (ODCs)
 - 5. Applicant's market competitive pricing estimates of tangible items to be used for performance;
 - 6. Competitiveness of pricing and sound purchase methods of international and incountry air travel and surface transportation.

SECTION D – CERTIFICATIONS, ASSURANCES, AND OTHER STATEMENTS OF RECIPIENT

U.S. AGENCY FOR INTERNATIONAL DEVELOPMENT

CERTIFICATIONS, ASSURANCES, AND OTHER STATEMENTS OF RECIPIENT

PART I - CERTIFICATIONS AND ASSURANCES

1. ASSURANCE OF COMPLIANCE WITH LAWS AND REGULATIONS GOVERNING NON-DISCRIMINATION IN FEDERALLY ASSISTED PROGRAMS

- (a) The Recipient hereby assures that no person in the United States shall, on the bases set forth below, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under, any program or activity receiving financial assistance from USAID, and that with respect to the for which application is being made, it will comply with the requirements of:
- (1) Title VI of the Civil Rights Act of 1964 (Pub. L. 88-352, 42 U.S.C. 2000-d), which prohibits discrimination on the basis of race, color or national origin, in programs and activities receiving Federal financial assistance;
- (2) Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794), which prohibits discrimination on the basis of handicap in programs and activities receiving Federal financial assistance;
- (3) The Age Discrimination Act of 1975, as amended (Pub. L. 95-478), which prohibits discrimination based on age in the delivery of services and benefits supported with Federal funds;
- (4) Title IX of the Education Amendments of 1972 (20 U.S.C. 1681, et seq.), which prohibits discrimination on the basis of sex in education programs and activities receiving Federal financial assistance (whether or not the programs or activities are offered or sponsored by an educational institution); and
- (5) USAID regulations implementing the above nondiscrimination laws, set forth in Chapter II of Title 22 of the Code of Federal Regulations.
- (b) If the Recipient is an institution of higher education, the Assurances given herein extend to admission practices and to all other practices relating to the treatment of students or clients of the institution, or relating to the opportunity to participate in the provision of services or other benefits to such individuals, and shall be applicable to the entire institution unless the Recipient establishes to the satisfaction of the USAID Administrator that the institution's practices in designated parts or programs of the institution will in no way affect its practices in the program of the institution for which financial assistance is sought, or the beneficiaries of, or participants in, such programs.
- (c) This assurance is given in consideration of and for the purpose of obtaining any and all Federal s, loans, contracts, property, discounts, or other Federal financial assistance extended after the date hereof to the Recipient by the Agency, including installment payments after such date on account of applications for Federal financial assistance which were approved before such date. The Recipient recognizes and agrees that such Federal financial assistance will be extended in reliance on the representations and agreements made in this Assurance, and that the United States shall have the right to seek judicial enforcement of this Assurance. This Assurance is binding on the Recipient, its successors, transferees, and assignees, and the person or persons whose signatures appear below are authorized to sign this Assurance on behalf of the Recipient.

2. CERTIFICATION REGARDING DRUG-FREE WORKPLACE REQUIREMENTS

- (a) Instructions for Certification
 - (1) By signing and/or submitting this application or, the Recipient is providing the certification set out below.
- (2) The certification set out below is a material representation of fact upon which reliance was placed when the agency determined to award the. If it is later determined that the Recipient knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, the agency, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
 - (3) For Recipients other than individuals, Alternate I applies.
 - (4) For Recipients who are individuals, Alternate II applies.
 - (b) Certification Regarding Drug-Free Workplace Requirements

Alternate I

- (1) The Recipient certifies that it will provide a drug-free workplace by:
- (A) Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession or use of a controlled substance is prohibited in the applicant's/ee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
 - (B) Establishing a drug-free awareness program to inform employees about--
 - 1. The dangers of drug abuse in the workplace;
 - 2. The Recipient's policy of maintaining a drug-free workplace;
 - 3. Any available drug counseling, rehabilitation, and employee assistance programs; and
 - 4. The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
 - (C) Making it a requirement that each employee to be engaged in the performance of the be given a copy of the statement required by paragraph (b)(1)(A);
 - (D) Notifying the employee in the statement required by paragraph (b)(1)(A) that, as a condition of employment under the , the employee will--
 - 1. Abide by the terms of the statement; and
 - 2. Notify the employer of any criminal drug statute conviction for a violation occurring in the workplace no later than five days after such conviction;
 - (E) Notifying the agency within ten days after receiving notice under subparagraph (b)(1)(D)1, from an employee or otherwise receiving actual notice of such conviction;
 - (F) Taking one of the following actions, within 30 days of receiving notice under subparagraph (b)(1)(D)2., with respect to any employee who is so convicted--
 - 1. Taking appropriate personnel action against such an employee, up to and including termination; or
 - 2. Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other

appropriate agency;

- (G) Making a good faith effort to continue to maintain a drug- free workplace through implementation of paragraphs (b)(1)(A), (b)(1)(B), (b)(1)(C), (b)(1)(D), (b)(1)(E) and (b)(1)(F).
- (2) The Recipient shall insert in the space provided below the site(s) for the performance of work done in connection with the specific :

2 1400 01 1 0220211441100 (201000 40441000)	city, county, state, zip code)

Alternate II

The Recipient certifies that, as a condition of the , he or she will not engage in the unlawful manufacture, distribution, dispensing, possession or use of a controlled substance in conducting any activity with the .

3. CERTIFICATION REGARDING DEBARMENT, SUSPENSION, AND OTHER RESPONSIBILITY MATTERS -- PRIMARY COVERED TRANSACTIONS [3]

- (a) Instructions for Certification
- 1. By signing and submitting this application, the prospective primary participant is providing the certification set out below.
- 2. The inability of a person to provide the certification required below will not necessarily result in denial of participation in this covered transaction. The prospective participant shall submit an explanation of why it cannot provide the certification set out below. The certification or explanation will be considered in connection with the department or agency's determination whether to enter into this transaction. However, failure of the prospective primary participant to furnish a certification or an explanation shall disqualify such person from participation in this transaction.
- 3. The certification in this clause is a material representation of fact upon which reliance was placed when the department or agency determined to enter into this transaction. If it is later determined that the prospective primary participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government, the department or agency may terminate this transaction for cause or default.
- 4. The prospective primary participant shall provide immediate written notice to the department or agency to which this proposal is submitted if at any time the prospective primary participant learns that its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.
- 5. The terms "covered transaction," "debarred," "suspended," "ineligible," lower tier covered transaction," "participant," "person," "primary covered transaction," "principal," "proposal," and "voluntarily excluded," as used in this clause, have the meaning set out in the Definitions and Coverage sections of the rules implementing Executive Order 12549. [4] You may contact the department or agency to which this proposal is being submitted for assistance in obtaining a copy of those regulations.
- 6. The prospective primary participant agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency entering into this transaction.

- 7. The prospective primary participant further agrees by submitting this proposal that it will include the clause titled "Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion--Lower Tier Covered Transaction," [5] provided by the department or agency entering into this covered transaction, without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions.
- 8. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not debarred, suspended, ineligible, or voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant may decide the methods and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the Nonprocurement List.
- 9. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealing.
- 10. Except for transactions authorized under paragraph 6 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency may terminate this transaction for cause or default.
 - (b) Certification Regarding Debarment, Suspension, and Other Responsibility Matters--Primary Covered Transactions
 - (1) The prospective primary participant certifies to the best of its knowledge and belief, that it and its principals:
- (A) Are not presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from covered transactions by any Federal department or agency;
- (B) Have not within a three-year period preceding this proposal been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public (Federal, State or local) transaction or contract under a public transaction; violation of Federal or State antitrust statutes or commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, or receiving stolen property;
- (C) Are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State or local) with commission of any of the offenses enumerated in paragraph (1)(B) of this certification;
- (D) Have not within a three-year period preceding this application/proposal had one or more public transactions (Federal, State or local) terminated for cause or default.
- (2) Where the prospective primary participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.

4. CERTIFICATION REGARDING LOBBYING

The undersigned certifies, to the best of his or her knowledge and belief, that:

- (1) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal , the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment or modification of any Federal contract, , loan, or cooperative agreement.
- (2) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, , loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure of Lobbying Activities," in accordance with its instructions.

(3) The undersigned shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subs, and contracts under s, loans, and cooperative agreements) and that all subRecipients shall certify and disclose accordingly.

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, United States Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Statement for Loan Guarantees and Loan Insurance

The undersigned states, to the best of his or her knowledge and belief, that: If any funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this commitment providing for the United States to insure or guarantee a loan, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions. Submission of this statement is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required statement shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

5. PROHIBITION ON ASSISTANCE TO DRUG TRAFFICKERS FOR COVERED COUNTRIES AND INDIVIDUALS (ADS 206)

USAID reserves the right to terminate this [Agreement/Contract], to demand a refund or take other appropriate measures if the [ee/Contractor] is found to have been convicted of a narcotics offense or to have been engaged in drug trafficking as defined in 22 CFR Part 140. The undersigned shall review USAID ADS 206 to determine if any certification is required for Key Individuals or Covered Participants.

If there are COVERED PARTICIPANTS: USAID reserves the right to terminate assistance to, or take or take other appropriate measures with respect to, any participant approved by USAID who is found to have been convicted of a narcotics offense or to have been engaged in drug trafficking as defined in 22 CFR Part 140.

The Recipient has reviewed and is familiar w following (use a continuation page as necessar		able regulations, and takes exception to the
	•	
Solicitation No.		
Application/Proposal No		
Date of Application/Proposal		
Name of Recipient		
Typed Name and Title		
Signature	Date	

[1] FORMATS\GRNTCERT: Rev. 06/16/97 (ADS 303.6, E303.5.6a) [2] When these Certifications, Assurances, and Other Statements of Recipient are used for cooperative agreements, the term "" means "Cooperative Agreement". [3] The Recipient must obtain from each identified subee and (sub)contractor, and submit with its application/proposal, the Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion -- Lower Tier Transactions, set forth in Attachment A hereto. The Recipient should reproduce additional copies as necessary. [4] See ADS Chapter E303.5.6a, 22 CFR 208, Annex1, App A. [5] For USAID, this clause is entitled "Debarment, Suspension, Ineligibility, and Voluntary Exclusion (March 1989)" and is set forth in the standard provision entitled "Debarment, Suspension, and Related Matters" if the Recipient is a U.S. nongovernmental organization, or in the standard provision entitled "Debarment, Suspension, and Other Responsibility Matters" if the Recipient is a non-U.S. nongovernmental organization.

PART II - OTHER STATEMENTS OF RECIPIENT

1. AUTHORIZED INDIVIDUALS

The Recipient represents that the following persons are authorized to negotiate on its behalf with the Government and to l	oind the
Recipient in connection with this application or:	

Name	Title	relephone No.	racsimile No.		
2. TAXPA	YER IDENTI	IFICATION NUMB	ER (TIN)		
		organization, or a force or a place of busines			

3. CONTRACTOR IDENTIFICATION NUMBER - DATA UNIVERSAL NUMBERING SYSTEM (DUNS) NUMBER

- (a) In the space provided at the end of this provision, the Recipient should supply the Data Universal Numbering System (DUNS) number applicable to that name and address. Recipients should take care to report the number that identifies the Recipient's name and address exactly as stated in the proposal.
- (b) The DUNS is a 9-digit number assigned by Dun and Bradstreet Information Services. If the Recipient does not have a DUNS number, the Recipient should call Dun and Bradstreet directly at 1-800-333-0505. A DUNS number will be provided immediately by telephone at no charge to the Recipient. The Recipient should be prepared to provide the following information:
 - (1) Recipient's name.

TIN:

- (2) Recipient's address.
- (3) Recipient's telephone number.
- (4) Line of business.
- (5) Chief executive officer/key manager.
- (6) Date the organization was started.
- (7) Number of people employed by the Recipient.
- (8) Company affiliation.
- (c) Recipients located outside the United States may obtain the location and phone number of the local Dun and Bradstreet Information Services office from the Internet Home Page at http://www.dbisna.com/dbis/customer/custlist.htm. If an offeror is unable to locate a local service center, it may send an e-mail to Dun and Bradstreet at globalinfo@dbisma.com.

The DUNS system is distinct from the Federal 7	Γaxpayer Identification Number (TIN) system.
DUNS:	

4. LETTER OF CREDIT (LOC) NUMBER

If the Recipient has an existing Letter of Credit (LOC) with USAID, please indicate the LOC number:	
LOC:	

5. PROCUREMENT INFORMATION

- (a) Applicability. This applies to the procurement of goods and services planned by the Recipient (i.e., contracts, purchase orders, etc.) from a supplier of goods or services for the direct use or benefit of the Recipient in conducting the program supported by the , and not to assistance provided by the Recipient (i.e., a sub or subagreement) to a subsection of the subsection of the subsection of the requested information does not, in and of itself, constitute USAID approval.
- (b) Amount of Procurement. Please indicate the total estimated dollar amount of goods and services which the Recipient plans to purchase under the :

\$	

(c) Nonexpendable Property. If the Recipient plans to purchase nonexpendable equipment which would require the approval of the Agreement Officer, please indicate below (using a continuation page, as necessary) the types, quantities of each, and estimated unit costs. Nonexpendable equipment for which the Agreement Officer's approval to purchase is required is any article of nonexpendable tangible personal property charged directly to the , having a useful life of more than one year and an acquisition cost of \$5,000 or more per unit.

TYPE/DESCRIPTION	QUANTITY	ESTIMATED	UNIT	COST
(Generic)				

(d) Source, Origin, and Componentry of Goods. If the Recipient plans to purchase any goods/commodities which are not of U.S. source and/or U.S. origin, please indicate below (using a continuation page, as necessary) the types and quantities of each, estimated unit costs of each, and probable source and/or origin. "Source" means the country from which a commodity is shipped to the cooperating country or the cooperating country itself if the commodity is located therein at the time of purchase. However, where a commodity is shipped from a free port or bonded warehouse in the form in which received therein, "source" means the country from which the commodity was shipped to the free port or bonded warehouse. Any commodity whose source is a non-Free World country is ineligible for USAID financing. The "origin" of a commodity is the country or area in which a commodity is mined, grown, or produced. A commodity is produced when, through manufacturing, processing, or substantial and major assembling of components, a commercially recognized new commodity results, which is substantially different in basic characteristics or in purpose or utility from its components. Merely packaging various items together for a particular procurement or relabeling items does not constitute production of a commodity. Any commodity whose origin is a non-Free World country is ineligible for USAID financing. "Components" are the goods which go directly into the production of a produced commodity. Any component from a non-Free World country makes the commodity ineligible for USAID financing.

TYPE/	QUANTITY	EST.	GOODS	PROBABLE	GOODS	PROBABLE
DESCRIPTION		UNIT	COMPONENTS	SOURCE	COMPONENTS	ORIGIN
(Generic)		COST				

(e) Restricted Goods. If the Recipient plans to purchase any restricted goods, please indicate below (using a continuation page, as necessary) the types and quantities of each, estimated unit costs of each, intended use, and probable source and/or origin. Restricted goods are Agricultural Commodities, Motor Vehicles, Pharmaceuticals, Pesticides, Rubber Compounding Chemicals and Plasticizers, Used Equipment, U.S. Government-Owned Excess Property, and Fertilizer.

TYPE/ QUANTITY ESTIMATED PROBABLE PROBABLE INTENDED DESCRIPTION UNIT COST SOURCE ORIGIN USE (Generic)

(f) Supplier Nationality. If the Recipient plans to purchase any goods or services from suppliers of goods and services whose nationality is not in the U.S., please indicate below (using a continuation page, as necessary) the types and quantities of each good or service, estimated costs of each, probable nationality of each non-U.S. supplier of each good or service, and the rationale for purchasing from a non-U.S. supplier. Any supplier whose nationality is a non-Free World country is ineligible for USAID financing.

TYPE/ QUANTITY ESTIMATED PROBABLE NATIONALITY RATIONALE DESCRIPTION UNIT COST SUPPLIER for (Generic) (Non-US Only) NON-US

(g) Proposed Disposition. If the Recipient plans to purchase any nonexpendable equipment with a unit acquisition cost of \$5,000 or more, please indicate below (using a continuation page, as necessary) the proposed disposition of each such item. Generally, the Recipient may either retain the property for other uses and make compensation to USAID (computed by applying the percentage of federal participation in the cost of the original program to the current fair market value of the property), or sell the property and reimburse USAID an amount computed by applying to the sales proceeds the percentage of federal participation in the cost of the original program (except that the Recipient may deduct from the federal share \$500 or 10% of the proceeds, whichever is greater, for selling and handling expenses), or donate the property to a host country institution, or otherwise dispose of the property as instructed by USAID.

TYPE/DESCRIPTION QUANTITY ESTIMATED PROPOSED DISPOSITION (Generic) UNIT COST

6. PAST PERFORMANCE REFERENCES

On a continuation page, please provide a list of the ten most current U.S. Government and/or privately-funded contracts, s, cooperative agreements, etc., and the name, address, and telephone number of the Contract/Agreement Officer or other contact person. (same as required in Section C above).

7. TYPE OF ORGANIZATION

The Recipient, by checking the applicable box, represents that -

- (a) If the Recipient is a U.S. entity, it operates as [] a corporation incorporated under the laws of the State of, [] an individual, [] a partnership, [] a nongovernmental nonprofit organization, [] a state or loc all governmental organization, [] a private college or university, [] a public college or university, [] an international organization, or [] a joint venture; or
- (b) If the Recipient is a non-U.S. entity, it operates as [] a corporation organized under the laws of ______ (country), [] an individual, [] a partnership, [] a nongovernmental nonprofit organization, [] a nongovernmental educational institution, [] a governmental organization, [] an international organization, or [] a joint venture.

8. ESTIMATED COSTS OF COMMUNICATIONS PRODUCTS

The following are the estimate(s) of the cost of each separate communications product (i.e., any printed material [other than non-color photocopy material], photographic services, or video production services) which is anticipated under the Agreement. Each estimate must include all the costs associated with preparation and execution of the product. Use a continuation page as necessary.

CERTIFICATION REGARDING DEBARMENT, SUSPENSION, INELIGIBILITY AND VOLUNTARY EXCLUSION LOWER TIER COVERED TRANSACTIONS

- (a) Instructions for Certification
- 1. By signing and submitting this proposal, the prospective lower tier participant is providing the certification set out below.
- 2. The certification in this clause is a material representation of fact upon which reliance was placed when this transaction was entered into. If it is later determined that the prospective lower tier participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government, the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.
- 3. The prospective lower tier participant shall provide immediate written notice to the person to whom this proposal is submitted if at any time the prospective lower tier participant learns that its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.
- 4. The terms "covered transaction," "debarred," "suspended," ineligible, "lower tier covered transaction," "participant," "person," "primary covered transaction," "principal," "proposal," and "voluntarily excluded," as used in this clause, has the meanings set out in the Definitions and Coverage sections of rules implementing Executive Order 12549. 1/ You may contact the person to which this proposal is submitted for assistance in obtaining a copy of those regulations.
- 5. The prospective lower tier participant agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency with which this transaction originated.
- 6. The prospective lower tier participant further agrees by submitting this proposal that it will include this clause titled "Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion--Lower Tier covered Transaction," 2/ without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions.
- 7. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not debarred, suspended, ineligible, or voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant may decide the method and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the Non procurement List.
- 8. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
- 9. Except for transactions authorized under paragraph 5 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.
- (b) Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion--Lower Tier Covered Transactions
- (1) The prospective lower tier participant certifies, by submission of this proposal, that neither it nor its principals is presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participation in this transaction by any Federal department or agency.
- (2) Where the prospective lower tier participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.

sign this Certification.

Solicitation No.					
Application/Proposal	No				
Date of Application/Pr	roposal				
Name of Applicant/Su	bee				
Typed Name and Title	·		-		
			-		
Signature			_		
1/ See ADS Cha	pter 303, 22 CFR 208.				
forth in the USAID sta Matters" (see ADS Cha	his clause is entitled "Debarmen andard provision for U.S. nongo apter 303), or in the USAID star on, and Other Responsibility Ma	vernmental organ ndard provision for	izations entitled "De or non-U.S. nongove	ebarment, Suspension,	and Related
KEY INDIVIDUA	AL CERTIFICATION NA	ARCOTICS C	FFENSES ANI	DRUG TRAFFI	CKING
I hereby certify that w	ithin the last ten years:				
	nvicted of a violation of, or a co reotic or psychotropic drugs or o			tion of the United State	es or any other
2. I am not and have	not been an illicit trafficker in a	ny such drug or c	ontrolled substance.		
3. I am not and have drug or substance.	not been a knowing assistor, abo	ettor, conspirator,	or colluder with oth	ers in the illicit traffic	king in any such
Signature:		-			
Date:		_			
Name:		_			
Title/Position:		_			
Organization:		_			
Address:		_			
		_			
Date of Birth:		_			
NOTICE: 1. You are	required to sign this Certification	on under the prov	isions of 22 CFR Pa	rt 140, Prohibition on A	Assistance to Drug

2. If you make a false Certification you are subject to U.S. criminal prosecution under 18 U.S.C. 1001.

Traffickers. These regulations were issued by the Department of State and require that certain key individuals of organizations must

PARTICIPANT CERTIFICATION NARCOTICS OFFENSES AND DRUG TRAFFICKING

- 1. I hereby certify that within the last ten years:
- a. I have not been convicted of a violation of, or a conspiracy to violate, any law or regulation of the United States or any other country concerning narcotic or psychotropic drugs or other controlled substances.
 - b. I am not and have not been an illicit trafficker in any such drug or controlled substance.
- c. I am not or have not been a knowing assistor, abettor, conspirator, or colluder with others in the illicit trafficking in any such drug or substance.
- 2. I understand that USAID may terminate my training if it is determined that I engaged in the above conduct during the last ten years or during my USAID training.

Signature:	 	 	
Name:	 	 	
Date:	 	 	
Address:	 	 	
Date of Birth:	 	 	
NOTICE:			

- 1. You are required to sign this Certification under the provisions of 22 CFR Part 140, Prohibition on Assistance to Drug Traffickers. These regulations were issued by the Department of State and require that certain participants must sign this Certification.
- 2. If you make a false Certification you are subject to U.S. criminal prosecution under 18 U.S.C. 1001.

FORMATS\GRNTCERT: Rev. 06/16/97 (ADS 303.6, E303.5.6a) When these Certifications, Assurances, and Other Statements of Recipient are used for cooperative agreements, the term "" means "Cooperative Agreement". The Recipient must obtain from each identified subse and (sub)contractor, and submit with its application/proposal, the Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion -- Lower Tier Transactions, set forth in Attachment A hereto. The Recipient should reproduce additional copies as necessary. See ADS Chapter E303.5.6a, 22 CFR 208, Annex1, App A. For USAID, this clause is entitled "Debarment, Suspension, Ineligibility, and Voluntary Exclusion (March 1989)" and is set forth in the standard provision entitled "Debarment, Suspension, and Related Matters" if the Recipient is a U.S. nongovernmental organization, or in the standard provision entitled "Debarment, Suspension, and Other Responsibility Matters" if the Recipient is a non-U.S. nongovernmental organization.

CERTIFICATION REGARDING MATERIAL SUPPORT AND RESOURCES

not provide material support or resources to any is advocates, plans, sponsors, engages in, or has englisted in the Annex to Executive Order 13224 and under any of the following authorities: § 219 of the Emergency Economic Powers Act (50 U.S.C. § 1 212(a)(3)(B) of the Immigration and Nationality 2001)(8 U.S.C. §1182). individual or entity that it knows, or has reason to	ndividual or entity that it knows, agged in terrorist activity, including other such individuals and entition in the Immigration and Nationality A 701 et seq.), the National Emerge Act, as amended by the USA Patring further certifies that it will now know, is acting as an agent for an activity, or that has been so design	es that may be later designated by the United States ct, as amended (8 U.S.C. § 1189), the International encies Act (50 U.S.C. § 1601 et seq.), or § iot Act of 2001, Pub. L. 107-56 (October 26, or provide material support or resources to any
For purposes of this certification, "material suppologing, training, safe houses, false documentation substances, explosives, personnel, transportation,	on or identification, communication	
For purposes of this certification, "engage in terr Immigration and Nationality Act, as amended (8		meaning as in section 212(a)(3)(B)(iv) of the
For purposes of this certification, "entity" means	a partnership, association, corpor	ration, or other organization, group, or subgroup.
This certification is an express term and condition of the agreement by USAID prior to the end of its		tion of it shall be grounds for unilateral termination
Signature:		
Name:		
Date:		
Address:		
NOTICE:		

NOTICE:

If you make a false Certification you are subject to U.S. criminal prosecution under 18 U.S.C. 1001.

CERTIFICATION REGARDING TERRORIST FINANCING IMPLEMENTING E.O. 13224

By signing and submitting this application, the prospective Recipient provides the certification set out below:

- 1. The Recipient, to the best of its current knowledge, did not provide, within the previous ten years, and will take all reasonable steps to ensure that it does not and will not knowingly provide, material support or resources to any individual or entity that commits, attempts to commit, advocates, facilitates, or participates in terrorist acts, or has committed, attempted to commit, facilitated, or participated in terrorist acts, as that term is defined in paragraph 3.
- 2. The following steps may enable the Recipient to comply with its obligations under paragraph 1:
- a. Before providing any material support or resources to an individual or entity, the Recipient will verify that the individual or entity does not (i) appear on the master list of Specially Designated Nationals and Blocked Persons, which list is maintained by the U.S. Treasury's Office of Foreign Assets Control (OFAC) and is available online at OFAC's website:

http://www.treas.gov/offices/eotffc/ofac/sdn/t11sdn.pdf, or (ii) is not included in any supplementary information concerning prohibited individuals or entities that may be provided by USAID to the Recipient.

b. Before providing any material support or resources to an individual or entity, the Recipient also will verify that the individual or entity has not been designated by the United Nations Security (UNSC) sanctions committee established under UNSC Resolution 1267 (1999) (the "1267 Committee") [individuals and entities linked to the Taliban, Usama bin Laden, or the Al Qaida Organization]. To determine whether there has been a published designation of an individual or entity by the 1267 Committee, the Recipient should refer to the consolidated list available online at the Committee's website:

http://www.un.org/Docs/sc/committees/1267/1267ListEng.htm.

- c. Before providing any material support or resources to an individual or entity, the Recipient will consider all information about that individual or entity of which it is aware and all public information that is reasonably available to it or of which it should be aware.
- d. The Recipient also will implement reasonable monitoring and oversight procedures to safeguard against assistance being diverted to support terrorist activity.
- 3. For purposes of this Certification-
- a. "Material support and resources" means currency or monetary instruments or financial securities, financial services, lodging, training, expert advice or assistance, safehouses, false documentation or identification, communications equipment, facilities, weapons, lethal substances, explosives, personnel, transportation, and other physical assets, except medicine or religious materials."
- b. "Terrorist act" means-
 - (i) an act prohibited pursuant to one of the 12 United Nations Conventions and Protocols related to terrorism (see UN terrorism conventions Internet site: http://untreaty.un.org/English/Terrorism.asp); or
 - (ii) an act of premeditated, politically motivated violence perpetrated against noncombatant targets by subnational groups or clandestine agents; or
 - (iii) any other act intended to cause death or serious bodily injury to a civilian, or to any other person not taking an active part in hostilities in a situation of armed conflict, when the purpose of such act, by its nature or context, is to intimidate a population, or to compel a government or an international organization to do or to abstain from doing any act.

- c. "Entity" means a partnership, association, corporation, or other organization, group or subgroup.
- d. References in this Certification to the provision of material support and resources shall not be deemed to include the furnishing of USAID funds or USAID-financed commodities to the ultimate beneficiaries of USAID assistance, such as Recipients of food, medical care, micro-enterprise loans, shelter, etc., unless the Recipient has reason to believe that one or more of these beneficiaries commits, attempts to commit, advocates, facilitates, or participates in terrorist acts, or has committed, attempted to commit, facilitated or participated in terrorist acts.
- e. The Recipient's obligations under paragraph 1 are not applicable to the procurement of goods and/or services by the Recipient that are acquired in the ordinary course of business through contract or purchase, e.g., utilities, rents, office supplies, gasoline, etc., unless the Recipient has reason to believe that a vendor or supplier of such goods and services commits, attempts to commit, advocates, facilitates, or participates in terrorist acts, or has committed, attempted to commit, facilitated or participated in terrorist acts.

This Certification is an express term and condition of any agreement issued as a result of this application, and any violation of it shall be grounds for unilateral termination of the agreement by USAID prior to the end of its term.

Signature	Date
Name	
Organization	

Survey on Ensuring Equal Opportunity for Applicants

OMB No. 1890-0014 Exp. 1/31/2006

<u>Purpose:</u> The Federal government is committed to ensuring that all qualified applicants, small or large, non-religious or faith-based, have an equal opportunity to compete for Federal funding. In order for us to better understand the population of applicants for Federal funds, we are asking nonprofit private organizations (not including private universities) to fill out this survey.

Upon receipt, the survey will be separated from the application. Information on the survey will not be considered in any way in making funding decisions and will not be included in the Federal's database. While your help in this data collection process is greatly appreciated, completion of this survey is voluntary.

<u>Instructions for Submitting the Survey:</u> If you are applying using a hard copy application, please place the completed survey in an envelope labeled "Applicant Survey." Seal the envelope and include it along with your application package. If you are applying electronically, please submit this survey along with your application.

pilcant's DUNS Number:	
me:	CFDA Number:
1. Does the applicant have 501(c)(3) status?	Is the applicant a faith-based/religious organization?
☐ Yes ☐ No	☐ Yes ☐ No
2. How many full-time equivalent employees does the applicant have? (Check only one box). 3 or Fewer 15-50 51-100	5. Is the applicant a non-religious community based organization?Yes No
☐ 6-12 ☐ over 100	6. Is the applicant an intermediary that will manage the on behalf of other organizations?
3. What is the size of the applicant's annual budget? (Check only one box.)	☐ Yes ☐ No
Less than \$150,000 \$150,000 - \$299,999 \$300,000 - \$499,999 \$500,000 - \$999,999	7. Has the applicant ever received a government or contract (Federal, State, or local)?Yes No
\$1,000,000 - \$4,999,999 \$5,000,000 or more	8. Is the applicant a local affiliate of a national organization? — Yes — No

Survey Instructions on Ensuring Equal Opportunity for Applicants

Provide the applicant's (organization) name and DUNS number and the name and CFDA number.

- 501(c)(3) status is a legal designation provided on application to the Internal Revenue Service by eligible organizations. Some programs may require nonprofit applicants to have 501(c)(3) status. Other programs do not.
- 2. For example, two part-time employees who each work half-time equal one full-time equivalent employee. If the applicant is a local affiliate of a national organization, the responses to survey questions 2 and 3 should reflect the staff and budget size of the local affiliate.
- 3. Annual budget means the amount of money our organization spends each year on all of its activities.
- 4. Self-identify.
- An organization is considered a community-based organization if its headquarters/service location shares the same zip code as the clients you serve.
- An "intermediary" is an organization that enables a group of small organizations to receive and manage government funds by administering the on their behalf.
- 7. Self-explanatory.
- 8. Self-explanatory.

Paperwork Burden Statement

According to the Paperwork Reduction Act of 1995, no persons are required to respond to a collection of information unless collection displays a valid OMB control number. The valid OMB control number for this information collection is 1890-0014. The time required to complete this information collection is estimated to average five (5) minutes per response, including the time to review instructions, search existing data resources, gather the data needed and complete and review the information collection. If you have any comments concerning the accuracy of the time estimate(s) or suggestions for improving this form, please write to: U.S. Department of Education, Washington, D.C. 20202-4651.

If you have comments or concerns regarding the status of your individual submission of this form, write directly to: Joyce I. Mays, Application Control Center, U.S. Department of Education, 7th and D Streets, SW, ROB-3, Room 3671, Washington, D.C. 20202-4725.

OMB No. 1890-0014 Exp. 1/31/2006

Section E – ANNEXES

- A. STANDARD FORM 424, APPLICATION FOR FEDERAL ASSISTANCE
- B STANDARD FORM 424A, BUDGET INFORMATION NON-CONSTRUCTION PROGRAMS
- C. ADDITIONAL GUIDANCE- SAMPLE BUDGET
- D. GENDER STATEMENT PEER

6. EMPLOYER IDENTIFICATION NUMBER (EIN):			Phone Numb	er (give area code)	Fax Number (give area code)	
8. TYPE OF APPLICATION:				7. TYPE OF	APPLICANT: (See bac	k of form for Application Types)
If revision, enter appropriate le (See back of form for descripti	etter(s on of	in box(es) letters.)		Other (specif	y)	
Other (specify)				9. NAME OF	FEDERAL AGENCY:	
10. CATALOG OF FEDERAL	DON	IESTIC ASSISTANCE	NUMBER:	11. DESCRIF	PTIVE TITLE OF APPLI	CANT'S PROJECT:
TITLE (Name of Program):						
12. AREAS AFFECTED BY P	ROJI	ECT (Cities, Counties,	States, etc.):			
13. PROPOSED PROJECT				14. CONGRE	SSIONAL DISTRICTS	OF:
Start Date:		Ending Date:		a. Applicant		b. Project
15. ESTIMATED FUNDING:					CATION SUBJECT TO 72 PROCESS?	REVIEW BY STATE EXECUTIVE
a. Federal	\$.00	THIS PREAPPLICATION/APPLICATION W/ a. Yes. AVAILABLE TO THE STATE EXECUTIVE C		TATE EXECUTIVE ORDER 12372
b. Applicant	\$.00		PROCESS FOR REVIE	W ON
c. State	\$.00	DATE:		
d. Local	\$.00	b. No. PROGRAM IS NOT COVERED BY E.O. 12372		
e. Other	\$.00		OR PROGRAM HAS NO FOR REVIEW	OT BEEN SELECTED BY STATE
f. Program Income	\$.00	17. IS THE A	PPLICANT DELINQUE	NT ON ANY FEDERAL DEBT?
g. TOTAL	\$.00	☐ Yes If "\	es" attach an explanation	on. \square No
18. TO THE BEST OF MY KN DOCUMENT HAS BEEN DUL ATTACHED ASSURANCES I	JA Y.	JTHORIZED BY THE G	OVERNING BODY OF TH	CATION/PREA IE APPLICANT	PPLICATION ARE TRU Γ AND THE APPLICAN	JE AND CORRECT. THE T WILL COMPLY WITH THE
Authorized Representative Prefix	F	irst Name			Middle Name	
		iiot itaino				
Last Name					Suffix	
b. Title					c.Telephone Number ((give area code)
d. Signature of Authorized Rep	orese	ntative			e.Date Signed	
Previous Edition Usable Authorized for Local Reproduc	tion				1	Standard Form 424 (Rev.9-2003) Prescribed by OMB Circular A-102

INSTRUCTIONS FOR THE SF424

Public reporting burden for this collection of information is estimated to average 45 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0043), Washington, DC 20503.

PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET, SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

This is a standard form used by applicants as a required facesheet for preapplications and applications submitted for Federal assistance. It will be used by Federal agencies to obtain application certification that States which have established a review and comment procedure in response to Executive Order 12372 and have selected the program to be included in their process, have been given an opportunity to review the applicant's submission.

Item:	Entry:	Item:	Entry:
1.	Select Type of Submission.	11.	Enter a brief descriptive title of the project. If more than one program is involved, you should append an explanation on a separate sheet. If appropriate (e.g., construction or real property projects), attach a map showing project location. For preapplications, use a separate sheet to provide a summary description of this project
2.	Date application submitted to Federal agency (or State if applicable) and applicant's control number (if applicable).	12.	List only the largest political entities affected (e.g., State, counties, cities).
3.	State use only (if applicable).	13.	Enter the proposed start date and end date of the project.
4.	Enter Date Received by Federal Agency Federal identifier number: If this application is a continuation or revision to an existing award, enter the present Federal Identifier number. If for a new project, leave blank.	14.	List the applicant's Congressional District and any District(s) affected by the program or project
5.	Enter legal name of applicant, name of primary organizational unit (including division, if applicable), which will undertake the assistance activity, enter the organization's DUNS number (received from Dun and Bradstreet), enter the complete address of the applicant (including country), and name, telephone number, email and fax of the person to contact on matters related to this application.	15.	Amount requested or to be contributed during the first funding/budget period by each contributor. Value of in kind contributions should be included on appropriate lines as applicable. If the action will result in a dollar change to an existing award, indicate only the amount of the change. For decreases, enclose the amounts in parentheses. If both basic and supplemental amounts are included, show breakdown on an attached sheet. For multiple program funding, use totals and show breakdown using same categories as item 15.
6.	Enter Employer Identification Number (EIN) as assigned by the Internal Revenue Service.	16.	Applicants should contact the State Single Point of Contact (SPOC) for Federal Executive Order 12372 to determine whether the application is subject to the State intergovernmental review process.
7.	Select the appropriate letter in the space provided. A. State B. County C. Municipal D. Township E. Interstate F. Intermunicipal G. Special District H. Independent School District I. State Controlled Institution of Higher Learning J. Private University K. Sri Lankan Tribe L. Individual Profit Organization N. Other (Specify) O. Net for Profit Organization	17.	This question applies to the applicant organization, not the person who signs as the authorized representative. Categories of debt include delinquent audit disallowances, loans and taxes.
8.	Select the type from the following list: - "New" means a new assistance award. - "Continuation" means an extension for an additional funding/budget period for a project with a projected completion date. - "Revision" means any change in the Federal Government's financial obligation or contingent liability from an existing obligation. If a revision enter the appropriate letter: A. Increase Award B. Decrease Award C. Increase Duration Name of Federal agreesy from which assistance is being requested.	18.	To be signed by the authorized representative of the applicant A copy of the governing body's authorization for you to sign this application as official representative must be on file in the applicant's office. (Certain Federal agencies may require that this authorization be submitted as part of the application.)
9.	Name of Federal agency from which assistance is being requested with this application.		
10.	Use the Catalog of Federal Domestic Assistance number and title of the program under which assistance is requested.		

BUDGET INFORMATION - Non-Construction Programs

Domestic Assist- ance Number				
(b)	Federal (c)	Non-Federal (d)	Federal (e)	Non-Feder (f)
-				
-				
-				
-				
		Grant Program Function	or Activity	
	(1)	(2)	(3)	(4)
n)				
			Grant Program Function (1) (2)	Grant Program Function or Activity (1) (2) (3) (3) (1) (4) (5) (6) (7) (7) (8) (9) (9) (1) (1) (1) (2) (3) (4) (5) (6) (7) (7) (8) (9) (9) (9) (1) (1) (1) (2) (3)

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BUDGET INFORMATION Non-Construction Programs (cont'd)

(a) Grant Program	(b) Applicant	(c) State		te	(d) Other Sources	
8.						
9.						
10.						
11.						
12. TOTAL (Sum of lines 8-11)						
	Total Amt 1st Year	1st Q	uarter	2nd Quarte	er	3rd Quarter
13. Federal						
14. Non-Federal						
15. TOTAL (Sum of lines 13 and 14)						
(a) Grant Program				FUTURE FUN	DING PE	RIODS (Years)
		(b) l	First	(c) Second		(d) Third
16.						
17.						
18.						
19.						
20. TOTAL (Sum of lines 16-19)						
21. Direct Charges:		22. Inc	direct Charges:			
23. Remarks:						

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Standard Form 424A (Rev. 4/92) Page 2

Standard Form 424A (cont'd.)

INSTRUCTIONS FOR THE SF 424A

Public reporting burden for this collection of information is estimated to average 180 minutes per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget. Paperwork Reduction Project (0348-0044), Washington, DC 20503.

PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET, SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

General Instructions

This form is designed so that application can be made for funds from one or more programs. In preparing the budget, adhere to any existing Federal or agency guidelines, which prescribe how, and whether budgeted amounts should be separately show for different functions or activities within the program. For some programs, or agencies may require budgets to be separately shown by function or activity. For other programs, or agencies may require a breakdown by function or activity. Sections A, B, C and D should include budget estimates for the whole project except when applying for assistance which requires Federal authorization in annual or other funding period increments. In the latter case, Section A, B, C and D should provide the budget for the first budget period (usually a year) and Section E should present the need for Federal assistance in the subsequent budget periods. All applications should contain a breakdown by the object class categories shown in Lines a-k of Section B.

Section A. Budget Summary Lines 1-4 Columns (a) and (b)

For applications pertaining to a *single* Federal program (Federal Domestic Assistance Catalog number) and *not requiring* a functional or activity breakdown, enter on Line 1 under Column (a) the catalog program title and the catalog number in Column (b).

For applications pertaining to a *single* program *requiring* budget amounts by multiple functions or activities, enter the name of each activity or function on each line in Column (a), and enter the catalog number in Column (b). For applications pertaining to multiple programs where none of the programs require a breakdown by function or activity, enter the catalog program title on each line in *Column* (a) and the respective catalog number on each line in Column (b).

For applications pertaining to *multiple* programs where one or more programs require a breakdown by function or activity, prepare a separate sheet for each program requiring

the breakdown. Additional sheets should be used when one form does not provide adequate space for all breakdown of data required. However, when more than one sheet is used, the first page should provide the summary totals by programs.

Lines 1-4, Columns (c) through (g)

For new applications, leave Columns (c) and (d) blank. For each line Entry in Columns (a) and (b), enter in Columns (e), (f), and (g) the appropriate amounts of funds needed to support the project for the first funding period (usually a year).

For continuing program applications, submit these forms before the end of each funding period as required by the agency. Enter in Column (c) and (d) the estimated amounts of funds which will remain unobligated at the end of the funding period only if the Federal or agency instructions provide for this. Otherwise, leave these columns blank. Enter in columns (e) and (f) the amounts of funds needed for the upcoming period. The amount(s) in Column (g) should be the sum of amounts in Columns (e) and (f).

For supplemental s and changes to existing s, do not use Columns (c) and (d). Enter in Column (e) the amount of the increase or decrease of Federal funds and enter in Column (f) the amount of the increase of non-Federal funds. In Column (g) enter the new total budgeted amount (Federal and non-Federal) which includes the total previous authorized budgeted amounts plus or minus, as appropriate, the amounts shown in Columns (e) and (f). The amounts(s) in Column (g) should not equal the sum of amounts in Columns (e) and (f).

Line 5 - Show the totals for all columns used.

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Standard Form 424A (cont'd.)

INSTRUCTIONS FOR THE SF 424A (continued)

Section B. Budget Categories

In the column headings (1) enter Federal, and (2) enter Non-Federal. When additional sheets are prepared for Section A, provide similar column headings on each sheet. For each program, function or activity, fill in the total requirements for funds (both Federal and non-Federal) by object class categories.

Lines 6a-i - Show the totals of Lines 6a to 6h in each column.

Line 6j - Show the amount of indirect cost.

Line 6k - Enter the total of amounts on Lines 6i and 6j. For all applications for new s and continuation s the total amount in column (5), Line 6k, should be the same as the total amount shown in Section A, Column (g), Line 5. For supplemental s and changes to s, the total amount of the increase or decrease as shown in Columns (1)-(4), Line 6k should be the same as the sum of the amounts in Section A, Columns (e) and (f) on Line 5.

Line 7 - Enter the estimated amount of income, if any, expected to be generated from this project. Do not add or subtract this amount from the total project amount. Show under the program narrative statement the nature and source of income. The estimated amount of program income may be considered by the federal or agency in determining the total amount of the .

Section C. Non-Federal Resources

Lines 8-11 - Enter amounts of non-Federal resources that will be used on the . If in-kind contributions are included, provide a brief explanation on a separate sheet.

Column (a) - Enter the program titles identical to Column (a), Section A. A breakdown by function or activity is not necessary.

Column (b) - Enter the contribution to be made by the applicant.

Column (c) - Enter the amount of the State's cash and in-kind contribution if the applicant is not a State or State agency. Applicants who are a State or State agencies should leave this column blank.

Column (d) - Enter the amount of cash and in-kind contributions to be made from all other sources.

Column (e) - Enter totals of Columns (b), (c), and (d).

Line 12 - Enter the total for each of Columns (b)-(e). The amount in Column (e) should be equal to the amount on Line 5, Column (f) Section A.

Section D. Forecasted Cash Needs

Line 13 - Enter the amount of cash needed by quarter from the agency during the first year.

Line 14 - Enter the amount of cash from all other sources needed by quarter during the first year.

Line 15 - Enter the totals of amounts on Lines 13 and 14.

Section E. Budget Estimates of Federal Funds Needed for Balance of the Project

Lines 16-19 - Enter in Column (a) the same program titles shown in Column (a), Section A. A breakdown by function or activity is not necessary. For new applications and continuation applications, enter in the proper columns amounts of Federal funds which will be needed to complete the program or project over the succeeding funding periods (usually in years). This section need not be completed for revisions (amendments, changes, or supplements) to funds for the current year of existing s.

If more than four lines are needed to list the program titles, submit additional schedules as necessary.

Line 20 - Enter the total for each of the Columns (b)-(e). When additional schedules are prepared for this Section, annotate accordingly and show the overall totals on this line.

Section F. Other Budget Information

Line 21 - Use this space to explain amounts for individual direct object-class cost categories that may appear to be out of the ordinary or to explain the details as required by Federal or agency.

Line 22 - Enter the type of indirect rate (provisional, predetermined, final or fixed) that will be in effect during the funding period, the estimated amount of the base to which the rate is applied, and the total indirect expense.

Line 23 - Provide any other explanations or comments deemed necessary.

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Annex C

ADDITIONAL GUIDANCE - SAMPLE BUDGET

The following object class categories are those required on USAID Form 424A (Section B - Budget Categories):

a. **Personnel**

The category includes the salary of each long-term and short-term, paid position for the total estimated life-of-project, except consultants, and the projected cost-of-living or bonus/merit increase for each position.

b. Fringe Benefits

This category includes the amount and percentage of fringe benefits for each headquarters and field personnel identified above. Include here all allowances such as housing, schooling, leave benefits, and other items.

c. <u>Travel</u>

This category includes all projected travel, per diem and other related costs for personnel **except** consultants. Include the method by which airfare costs were determined; i.e. quotes for coach and if per-diems are based on established policies.

d. **Equipment**

In accordance with 22 CFR 226, 'equipment' means tangible non-expendable personal property, including exempt property charged directly to the award having a useful life of more than one year and an acquisition cost of \$5,000 or more per unit. Information should be included in the application on how pricing was determined for each piece of the equipment.

There are statutory constraints relating to the purchase of agricultural commodities, motor vehicles, pharmaceuticals, pesticides, rubber compounding chemicals and plasticizers, used equipment and fertilizer with USAID project funds. PVOs may obtain specific information on these regulations on USAID Web Site at http://www.usaid.gov/pubs/ads.

e. **Supplies**

In accordance with 22 CFR 226, 'supplies' means all personal property excluding equipment, intangible property, debt instruments and interventions.

There are statutory constraints relating to the purchase of agricultural commodities, motor vehicles, pharmaceuticals, pesticides, rubber compounding chemicals and plasticizers, used equipment and fertilizer with USAID project funds. PVOs can obtain specific information on these regulations on USAID Web Site at http://www.usaid.gov/pubs/ads/300/312/htm.

f. Contractual Services

This category is for all subcontracts with organizations, which will provide services to the project and any short- or long-term consultant cost including fees, travel and perdiem. This category is not to be used for sub-s, which should be included in other.

g. <u>Construction</u>

Applicants should include all labor and material and supplies for construction projects.

h. Other

Applicants are to identify all costs associated with training of project personnel.

Applicants planning to use USAID funds to send project staff or local counterparts for training in the U.S. or a country other than the host country, will be required to follow the guidance on USAID Participant Training Regulations, which may be found on the USAID Web Site http://www.usaid.gov/pubs/ads.

The applicant should provide information on any costs attributed to the project not associated above; i.e. communications, facilities, fuel vehicles, repair, maintenance and insurance.

i. <u>Indirect Charges</u>

Include a copy of the Applicant's most recent negotiated indirect cost rate agreement (NICRA) from the cognizant audit agency showing the overhead and/or general administrative rate.

Standard Form 424A, Section C should reflect the Applicant's and other sources' cash contribution to this program. A cash match means that funds are used to support the budget elements discussed above. This does not include volunteer labor from U.S. or host country sources. The cash value of donated equipment or supplies must be documented, etc

A narrative that justifies the costs as appropriate and necessary for the successful completion of the program should be attached to Standard Form 424.

SAMPLE COOPERATIVE AGREEMENT BUDGET

	Budget Amount	
Budget Cost Element	US \$_	Remarks*
T (1D) (1.1	Ф	(1)
Total Direct Labor	\$	(1)
Salary & Wage		
Fringe Benefits		
Allowances		
Consultants	\$	(2)
Travel, Transportation & Per Diem	\$	(3)
Participant Training	\$	(4)
Other Direct Costs	\$	(5)
Sub awards (grants and subcontracts)	\$	(6)
Security Costs	\$	(7)
Training	\$	(8)
Procurement (Equipment & Supplies)	\$	(9)
Indirect Costs	\$	(10)
Total Amount	\$	

^{*}Provide detailed breakdown of costs and narrative-indicate page or Annex #

This detailed budget will be rolled into the summarized budget to be provided at a later date.

Annex D

GENDER STATEMENT - PEER

The agriculture sector is increasingly becoming a women's domain. Yet, most agricultural policies and programs ignore women as producers. As most agriculture development activities are linked to asset ownership, women who seldom control assets, have minimal access to agricultural extension, technology credit and markets.

Improved access for women coupled with more control of productive resources, markets and income will lead to better productivity, efficient credit usage and better returns. With the overall improvement in the well being of the families, birth rates decline, child mortality declines, children get better education and enjoy better health.

USAID/Sri Lanka recognizes the important contribution of women farmers in agriculture as well as in other sectors and would like to support initiatives that invest in women and strengthen their access to knowledge, technologies and markets. All activities, whether in the agriculture sector or other sectors, will identify and integrate gender issues as they affect women and men. Here is an illustrative list of questions that may be considered while developing the application:

- Has gender been identified as a key issue in the project? Is there a budget line for gender mainstreaming, for example, assessment, design, implementation and training?
- Does the project draw upon a clear gender-disaggregated understanding of the target population including gender roles, opportunities, and constraints within them?
- Have legal, policy and institutional framework (e.g., current administrative/governance system) and their gender implications been reviewed and shortcomings documented?
- Is the capacity of the implementing partners to address gender issues clearly stated?
- Is the project designed to draw upon and enhance skills of women and including marketing and access to information?
- Does the project address the need for credit facility for women to be able to access the market?
- Have issues of physical accessibility of markets (their location, distance from the villages, availability of transportation) been addressed?
- Have the possible avenues for saving the income that the women earn been addressed to enhance their control over their earnings?
- Is continued monitoring planned to ensure that:
 - 1. The work of women and men is given due recognition and compensation?
 - 2. Science and technology is applied to both women's and men's work?
 - 3. Trade opportunities are promoted among women and men farmers?
 - 4. Appropriate methodologies are used to optimize participation of both women and men?
 - 5. Equal employment/livelihood opportunities are created for both women and men? Safe and fair practices are promoted at the work place?